

FEDERAL BUREAU OF INVESTIGATION

FOI/PA

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Bureau of Investigation  
United States Department of Justice

New York, New York  
December 19, 1941

EEF:MS

Director  
Federal Bureau of Investigation  
Washington, D. C.

Re: [REDACTED]

[REDACTED] IN NEW YORK

b7E

mm  
Dear Sir:

There are being transmitted herewith [REDACTED]

b7E

An [REDACTED]

is being properly evaluated in this Division and in the event any information of interest or value is discovered therein, same will be promptly forwarded to the Bureau.

Very truly yours,

*P. E. Foxworth*

P. E. FOXWORTH  
Assistant Director



Enclosures

⑤  
Cust. in Lab  
12/22/41  
44-1  
9 DEC 30 1941  
254 244

RECEIVED  
Coded Material  
Retained in Lab.  
Any or foreign  
and attached  
12/22/41

62-62736-201

FEDERAL BUREAU OF INVESTIGATION	
8 DEC 22 1941	
U. S. DEPARTMENT OF JUSTICE	
SEARCHED	INDEXED
SERIALIZED	FILED

12/22/41  
FBI - NEW YORK

Federal Bureau of Investigation  
United States Department of Justice

12-24  
New York, New York  
December 19, 1941

FEC:MS  
66-1873

Director  
Federal Bureau of Investigation  
Washington, D. C.

Re: [REDACTED]

Dear Sir:

IN NEW YORK

b7E

There are transmitted herewith [REDACTED]

[REDACTED]

Very truly yours,

*P. E. Foxworth*

P. E. FOXWORTH  
Assistant Director

UNRECORDED COPY TO INVEST. UNIT  
ORIGINAL TO LABORATORY

12/24/41  
COPY RETAINED IN LABORATORY

Enclosures

6

12/24  
24/41

2 DEC 27 1941

Code material  
retained in lab.  
retained & forwarded  
at New York

RECORDED

62-42736-202

FEDERAL BUREAU OF INVESTIGATION	
8 DEC 22 1941	
U. S. DEPARTMENT OF JUSTICE	
TIA	ED

LAW:PH

December 15, 1941

PERSONAL AND STRICTLY CONFIDENTIAL

Major W. P. Gorderman  
Office of Military Intelligence  
Old Dominion Building  
Clarendon, Virginia

Dear Major Gorderman:

I am enclosing a copy of a letter addressed to me by Mr. Milo Perkins, Executive Director of the Economic Defense Board, in which Mr. Perkins points out certain desires of the Economic Defense Board in connection with those phases of censorship bearing on economic warfare. I am forwarding this letter as of assistance to you in formulating censorship practices based upon a knowledge of what should be looked for in the censorship process.

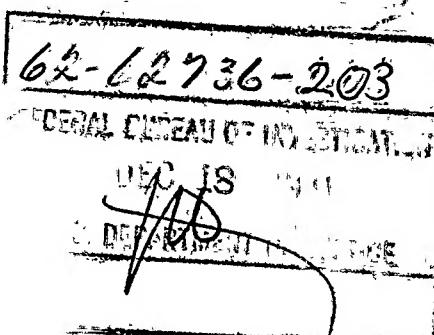
Sincerely yours,

Enclosure

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mrs. Ladd \_\_\_\_\_  
Mrs. Nichols \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mrs. Carson \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Hodson \_\_\_\_\_  
Mr. Holloman \_\_\_\_\_  
Mr. Quinn \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

COMMUNICATIONS SECTION  
MAILED  
X DEC 16 1941  
P. M.  
FEDERAL BUREAU OF INVESTIGATION  
U. S. DEPARTMENT OF JUSTICE

CH 22





-2-

would be unable to come to the United States to do this work. However, I would not be willing to recommend that this procedure be followed of transporting the mail to [redacted] for examination without at least five supervisors from the American postal censorship establishment being present during the censoring of this Axis-bound mail.

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Concerning the disposition of the mail after it is censored, a recommendation has been made that insured and registered mail be returned to the post office for disposition and to permit their records to be brought up to date and that other valuables discovered in the mail be turned over to the Director of the Alien Property Division. It is felt that the remainder of the mail should be destroyed unless it has some value to the intelligence or government agencies.

Complaints have been received from military authorities that radio broadcasters of Manila and Hawaii announced the condition of the weather at the time of their broadcasts which would result in information [redacted] The [redacted]

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During the past two days I have been able to assist in clearing up some misunderstandings on the part of individual censors who were not following the general policies which had been established. For example, in New York it was found that the [redacted]

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[redacted] At San Francisco the [redacted] complained that he had been unable to get messages out to his own country during a previous brief period and again it was found that the Navy Department censors were acting contrary to instructions issued to them. There was a further report that at Nogales, Arizona, the customs officials were prohibiting newspapers and magazines from being distributed across the border and the customs officials were requested to make an investigation of this report. In the other instances through the assistance of FBI agents at New York and

San Francisco the matters were cleared up within a reasonable length of time after the complaints had been made.

The following message prepared by the Chief Engineer of the Federal Communications Commission and by the Chief Naval Censor has been dispatched to all the naval censorship stations:

"Instruct all radio companies to discontinue all transmissions except test letter "V" or series of dots, and stations' own call letters which are intended for reception in enemy territory. This prohibits the transmission of other call letters, "SOS" signals, and other operating signals, service messages, and all other communications to such territory."

In the meantime there has been a meeting of the Subcommittee on Organization and Operations in order to clarify instructions issued and to pass on questions concerning operation and jurisdiction.

I am glad to enclose herewith a list of the censorship and related practices now in existence for your information and in order to bring your records up to date.

Sincerely yours,

Enclosure

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Hodson \_\_\_\_\_  
Mr. Holloman \_\_\_\_\_  
Mr. Quinn Tamm \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

December 17, 1941

Re: CENSORSHIP

THE PRESENT PRACTICES IN THE FIELD OF  
CENSORSHIP AND RELATED ACTIVITIES

Navy Department

1. Naval censorship of communications to and from Naval personnel is in effect at bases outside of the United States, including bases leased from the [redacted] Government.
2. Naval Communications Sections have been confidentially engaged in the surveilling of various types of international radio communications which were believed might be of special significance to the Army and Navy.
3. The Navy Department is conducting censorship by surveillance of international communications by radio-telephone, radio-telegraph, and by cable.
4. There have been discontinued all telegraph, cable, radio, and mail communications with Japan, Germany, Italy, Bulgaria, Rumania and Hungary and with territories occupied by them, except specially arranged radio-telegraphic messages permitted to be exchanged between the Italian Government, Rome, and the Italian Ambassador, Washington, via Radio Italia and RGA with each message cleared through the State Department. Similar arrangements are in effect for messages from and to the United States Ambassador at Rome and the State Department, Washington.
5. The Office of Naval Intelligence was authorized to censor international communications by leased wire which will become effective in the United States.
6. The Navy is now censoring some point to point domestic radio transmissions on the west coast because of the possibility of these messages being heard outside the United States.

RECORDED & INDEXED

7. The Navy is [redacted]

62-62756-204

8. All radio companies have been instructed to discontinue all transmissions except test letter "W" or series of dots, and stations' own call letters which are intended for reception in enemy territory. This prohibits the transmission of other call letters, "Z" signals, and other operating signals, service messages, and all other communications to such territory.

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~~War Department~~

1. Military censorship of communications to and from Military personnel is in effect at bases outside of the United States, including bases leased from the [redacted] Government.
2. Military Communications Sections have been confidentially engaged in the surveilling of various types of international radio communications which were believed might be of special significance to the Army and Navy.
3. The Army is censoring telegraph and telephone communications between Mexico and the United States.
4. Instructions were issued whereby military authorities would have in operation a postal censorship on incoming, outgoing, and in-transit mail of an international character by December 15, 1941. There will necessarily be a selectivity in the sampling on these types of mail proportionate to the progressive increase in personnel.

~~Federal Communications Commission~~

1. The Federal Communications Commission is doing a general monitoring job in all unauthorized fields of radio communication, point-to-point radio communications and unauthorized broadcasts. In this connection, the Federal Communications Commission is continually patrolling the ether to pick up any unauthorized transmittals or broadcasts.
2. The Federal Communications Commission conducts a monitoring of every word of incoming propaganda transmitted by radio.
3. The Federal Communications Commission is now covering some foreign point-to-point radio communications and is equipped to cover additional ones upon request.
4. The Federal Communications Commission is now doing general monitoring surveillances in the domestic broadcast field when pertinent to and in connection with foreign language broadcasts.
5. The Federal Communications Commission places a limitation on the use of radios on [redacted]. They are not permitted to use their radios except for safety and similar purposes.
6. The Federal Communications Commission prohibits amateur radio stations and radio operators broadcasting to foreign countries.

7. The Federal Communications Commission controls, through its licensing power, radio operators and radio stations. This licensing power is naturally a strong influence, as the Commission can refuse to grant a license to an operator or a station and can revoke licenses already issued.

8. The Federal Communications Commission requires that a complete record be maintained of all communications by domestic telegraph, by international cable telegraph, by international radio telegraph, and all similar communications by radio from ship to shore and international communications. The carrier or transmittal companies are required to keep copies of communications and programs and require that these communications be maintained in a file. At present, these communications must be maintained for one year.

The only review of any of the communications and records, which has taken place, has been done for the purpose of determining the classification of communications, the speed of transmittal, the type of service, and usually these searches are made in connection with hearings. The Federal Communications Commission has not engaged in the practice of reviewing the messages as to content material.

9. The Federal Communications Commission is establishing an office in [redacted] and is obtaining from the [redacted] access to their files and records concerning [redacted]

b7D

10. A spot-check is made on all domestic foreign language broadcasts made in the United States. There are 200 stations using 31 foreign languages.

11. The Federal Communications Commission is constantly patrolling the ether along a systematic line, looking for illegal radio stations.

12. The FCC and the Maritime Commission have effected radio silence on all commercial ships.

13. The Federal Communications Commission is monitoring all possible frequencies to [redacted] international communications between [redacted]  
[redacted]

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14. A [redacted] is being conducted of any possible radio transmitters from the [redacted] and signals have already been detected emanating from the [redacted]

15. FCC inspectors have established liaison with Interceptor Commands so that, upon military request, the FCC will require radio facilities to close down temporarily until further instructions.

16. The FCC is maintaining a [redacted] which communicates with [redacted] which communicates with [redacted]

17. All amateur radio broadcasts have been discontinued except those approved by the FCC for use in national defense and the Office of Civilian Defense.

18. All commercial codes have been stopped. Later certain codes will be approved.

19. The FCC now reports a [redacted] of all [redacted] as well as the spot surveillance of all other foreign language broadcasts.

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20. A proclamation has been issued that no axis alien may have in his custody or may operate any radio receiving set or transmitting facility.

Post Office Department

1. The Post Office Department examines samples of suspected mail items, not including first class letters, but including prints, parcel post and papers, for the purpose of determining if the publication or the mailer is registered under the Registration Act or to determine if the matter can be classified as propaganda. An opinion is then obtained as to whether the matter is nonmailable, and suitable action taken.

2. The Post Office Department examines first class mail only when there is an indication that the contents are contraband and the addressee or addresser can be persuaded to open the communication in the presence of Postal authorities, or when there is adequate information to support the use of a search warrant in examining the mail.

3. The Post Office Department prohibits the transmission through the mails of publications which violate copyright laws.

4. The Post Office Department enforces the laws which provide penalties for transmission by mail of certain items, such as poisons; explosives; obscene matter; libelous, indecent and fictitious matter; and several other classifications prohibited specifically by statute.

5. The Post Office Department, at the request of the FBI, will hold suspected mail for 48 hours until a search warrant can be obtained to permit examination.

Treasury Department  
Customs

1. Customs inspection aids in controlling all incoming mail, except first class mail, and also aids in controlling communications which may be shipped internationally by freight or other means.

2. Freight and other exports are examined by Customs authorities to determine the existence of information of value to the American export control system, narcotics control and proclamations prohibiting the export of firearms.
3. It is a practice of Customs officials to search persons and their belongings when they are outgoing or incoming Nationals of Japan, Germany, Italy and the "blocked" nations.
4. All incoming vessels are searched by Customs authorities, and outgoing vessels are searched when a special reason exists.

5. The Treasury Department through its customs agents now reports a censorship of international communications by freight, express and air express. They also report a sampling on the basis of suspicion of communications carried by passengers on their person or in their luggage. This applies to incoming, outgoing and in-transit transportations of communications.

Liaison Section, General Counsel's Office

1. The Liaison Section of the General Counsel's Office, Treasury Department, examines suspected literature to determine if it is propaganda or subversive literature. The information is reviewed, digested, analysed to some extent, and referred to interested departments and agencies. This examination includes files, photographs, books and publications.

Economic Defense Board

1. Foreign Funds Control receives from Customs and Post Office authorities and investigative agencies any incoming material from foreign countries which might contain securities or be of interest in controlling foreign funds.

2. The Economic Defense Board receives intercepts, usually those discovered by [redacted] censorship, through the State Department, the FBI, and from Military and Naval Intelligence, when the intercepted material relates to matters of economic defense.

U. S. Maritime Commission

1. The U. S. Maritime Commission endeavors to get the cooperation of newspapers so that they will cease publishing specific information concerning the movements of merchant ships and cargoes.
2. The FCC and the Maritime Commission have effected radio silence on all commercial ships.

~~X~~ Federal Bureau of Investigation

1. The FBI maintains close liaison with the [redacted] censorship and receives all intercepts considered of value from an intelligence standpoint. A similar relationship exists with the [redacted]

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2. The FBI receives intercepts from the Federal Communications Commission and occasionally from the Coast Guard when the contents relate to matters of intelligence.

3. The FBI operates a radio monitoring station for handling intelligence work, including radio surveillance in cases of counterespionage and countersabotage, when the cases are within the investigative jurisdiction of the FBI.

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4. The FBI has instructed that no telephone calls be permitted to be sent into or out of the [redacted] in Washington. This also applies to the [redacted] As of December 14th, it was applied to the [redacted] at Washington.

Arrangements have been made with the telegraph companies so that no telegrams will be delivered to or accepted from the [redacted]

All tie-lines, telegraph signal boxes, and press ticker services have been disconnected in the [redacted] and at the [redacted]

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No mail is being delivered to the [redacted]

The above-mentioned restrictions on telephone, telegraph, and mail have been applied as of December 15th to all [redacted] and [redacted] throughout continental United States and at San Juan, Puerto Rico; Honolulu, Hawaii; and the Philippine Islands. Direct action was taken by the FBI in all instances except in the case of the Philippine Islands, the request in this instance being directed by the State Department to the High Commissioner.

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An exception to the telephone restrictions was made to allow telephonic communications from the [redacted] to the [redacted] also has telephonic communication with the State Department. Telephonic communications are also presently maintained from the [redacted]

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Another exception to the telephone restrictions is the arrangement begun on December 15th, whereby the Italian Ambassador in Washington will be permitted to communicate with Rome by radio-telegraph, provided that clearance is obtained on each message by the State Department. This is in exchange for the privilege accorded the American Ambassador at Rome to send radio-telegraphic messages to Washington via New York, after clearance through the Italian Foreign Office.

5. The FBI has requested telephone companies not to permit Japanese to telephone to any point outside of the continental United States.

Library of Congress

1. The Library of Congress has a current interest in all literature seized as propaganda. The information is for the files of the Library and for possible restricted dissemination to certain interested government departments. [redacted] contributes to the total collection of such items. The Library performs a selection and examination function in connection with material recommended to the Coordinator of Inter-American Affairs for dissemination in Latin America.

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State Department

1. The State Department censors [redacted] both as to incoming and outgoing mail. There is a sampling of from 33-1/3 to 50 per cent of the contents of the [redacted] to see that the contents comply with regulations which have been promulgated by the State Department to the effect that only that mail may be included which is for the purpose of promoting and protecting American interests.

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Justice Department

Immigration and Naturalization Service

1. The Immigration and Naturalization Service censors mail addressed to or from persons held under deportation processes.

2. The Immigration and Naturalization Service may require an alien departing from the United States to submit for official inspection all documents and articles and other things which are being removed from the United States upon, or in connection with, such person's departure.

Federal Bureau of Prisons

1. The Federal Bureau of Prisons makes a one hundred per cent censorship of all incoming and outgoing mail of inmates incarcerated in their institutions. The Federal Bureau of Prisons also determines what magazines and books may be received and read by the inmates and also selects the radio programs which they may hear.

Coordinator of Information Office

1. The Coordinator of Information Office listens to all international broadcasts through a central station in New York.

~~Defense Communications Board~~

1. An executive order has been issued giving the Defense Communications Board control over all radio communications of all types under section 606 of the Federal Communications Act.

JOHN EDGAR HOOVER  
DIRECTOR



HHC:IH

al Bureau of Investigation  
United States Department of Justice  
Washington, D. C.  
December 15, 1941

MEMORANDUM FOR THE DIRECTOR

Re: Censorship

I have the honor to present in behalf of the Subcommittee on Organization two copies of its report in detail. Each attached report is in such form that the first two pages taken without the rest of the material constitute the minutes of the meeting and by removing the first two pages the remainder constitutes the report to you as Director of Censorship.

Respectfully,

H. H. Clegg

Attachment

Enclosed further information  
names dated Dec 11-41  
1-18-41  
Milby.

1053 002 W.H.

7 JAN 8 1942

ENCLOSURE

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Foxworth \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Lead \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Holloman \_\_\_\_\_  
Mr. Quinn Tamm \_\_\_\_\_  
Mr. Nesson \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Herbo \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Tour Room \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Miss Beahm \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

ENCLOSURE ATTACHED  
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RECORDED

62-62736-205

8	DEC 20 1941
FEDERAL BUREAU OF INVESTIGATION	
U. S. DEPARTMENT OF JUSTICE	
FBI	

8X-17

## Office Memorandum • UNITED STATES GOVERNMENT

MLH:MFC

TO : MR. NICHOLS *301*

FROM : R. F. CARTWRIGHT

SUBJECT: CENSORSHIP  
BUREAU FILE 62-62736-205

DATE: 1-11-46

Mr. Tolson  
Mr. E. A. Tamm  
Mr. Clegg  
Mr. Coffey  
Mr. Glavin  
Mr. Ladd  
Mr. Nichols  
Mr. Rosen  
Mr. Tracy  
Mr. Carson  
Mr. Egan  
Mr. Currie  
Mr. Hendon  
Mr. Pennington  
Mr. Quinn Tamm  
Tele. Room  
Mr. Kease  
Miss Beahm  
Miss Gandy

Attached are thirteen copies of the Subcommittee's Report on Organization.

There are two identical copies of this report carried as an enclosure behind file #62-62736 serial 205. Therefore, it does not appear that the Bureau will need to keep all of these copies.

RECOMMENDATION:

As this enclosure is occupying much needed space in the Records Section, it is requested that the Security Division review the file for an expression as to the disposition of this material.

It is recommended that the thirteen attached copies of this report be destroyed here at the Seat of Government.

*no disposition to  
above recommendation  
1-17-46 - HFD*

*Enc. destroyed  
1-18-46  
M.L.D.*

*file  
62736  
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*OK  
1-18-46*

59 JAN 29 18 1946

62-62736-205.

December 13, 1941

RE: CENSORSHIP

MINUTES OF MEETINGS OF SUBCOMMITTEE ON ORGANIZATION

All the meetings were held in the office of Mr. Clegg, Room 5256, Department of Justice Building.

Four meetings have been held to date; the first meeting from 9:00 A.M. to 12:30 P.M., December 9, 1941; the second meeting beginning at 8:00 P.M., December 9, 1941; the third meeting beginning at 1:00 P.M., December 10, 1941; and the fourth meeting beginning at 2:00 P.M., December 13, 1941.

Those present were as follows: Mr. H. H. Clegg, FBI, chairman; Captain H. K. Fenn, ONI; Major W. P. Corderman, MID; Mr. E. K. Jett of FCC, who was present at all except the third meeting. Mr. Thomas Harris, Assistant General Counsel of the FCC, accompanied Mr. Jett to the first two meetings and represented Mr. Jett at the third meeting; Commander H.D. Padgett represented Captain Fenn at the fourth meeting.

The findings, agreements and recommendations of the Subcommittee on Organization are reported in the attached memorandum.

Your Committee, at its initial session, undertook to make a survey of the present censorship practices, and at subsequent sessions there were added to this list the specific practices in the field of censorship and related activities as set forth in the report, entitled "Survey of Censorship Practices and Plans," which was made following a survey by the Federal Bureau of Investigation. There were also added the most recent practices, as they were inaugurated and came to the attention of your Committee from day to day. From Page 1 to Page 6 of the inclosure will be found an itemization of the present practices of censorship in the various governmental agencies and departments.

Pages 7 to 9 include specific problems in the field of censorship coverage, with recommendations.

Pages 10, 11 and 12 suggest the organization for administrative operations at the Seat of Government headquarters of the censorship establishment.

Pages 13, 14 and 15 set forth recommended organizational and operational policies.

62-67136-205  
Copy A

Page 16 covers specific matters referred by the General Conference on Censorship to the Subcommittee on Organization for recommendation, except those matters referred which are covered elsewhere in this report.

Pages 17 to 38 set forth a listing of the facilities and equipment presently available for censorship use in the War Department, the Navy Department and the Federal Communications Commission.

Respectfully submitted,

  
H. H. CLEGG, Chairman

  
CAPTAIN H. K. FENN

  
MAJOR W. P. CORDERMAN

  
MR. E. K. JETT

CENSORSHIP

Report of Subcommittee on Organization

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December 13, 1941

RE: CENSORSHIP

THE PRESENT PRACTICES IN THE FIELD OF  
CENSORSHIP AND RELATED ACTIVITIES

1. Military and Naval censorship of communications to and from Military and Naval personnel is in effect at bases outside of the United States, including bases leased from the [redacted]

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2. Military and Naval Communications Sections have been confidentially engaged in the surveilling of various types of international radio communications which were believed might be of special significance to the Army and Navy.

3. The Federal Communications Commission is doing a general monitoring job in all unauthorized fields of radio communication, point-to-point radio communications and unauthorized broadcasts. In this connection, the Federal Communications Commission is continually patrolling the ether to pick up any unauthorized transmittals or broadcasts.

4. The Federal Communications Commission conducts a monitoring of every word of incoming propaganda transmitted by radio.

5. The Federal Communications Commission is now covering some foreign point-to-point radio communications and is equipped to cover additional ones upon request.

6. The Federal Communications Commission is now doing general monitoring surveillances in the domestic broadcast field when pertinent to and in connection with foreign language broadcasts.

7. The Federal Communications Commission places a limitation on the use of radios on foreign ships in United States waters. They are not permitted to use their radios except for safety and similar purposes.

8. The Federal Communications Commission prohibits amateur radio stations and radio operators broadcasting to foreign countries.

9. The Federal Communications Commission controls, through its licensing power, radio operators and radio stations. This licensing power is naturally a strong influence, as the Commission can refuse to grant a license to an operator or a station and can revoke licenses already issued.

10. The Federal Communications Commission requires that a complete record be maintained of all communications by domestic telegraph, by international cable telegraph, by international radio telegraph, and all similar communications by radio from ship to shore and international communications. The carrier or transmittal companies are required to keep copies of communications and programs and require that these communications be maintained in a file. At present, these communications must be maintained for one year.

The only review of any of the communications and records, which has taken place, has been done for the purpose of determining the classification of communications, the speed of transmittal, the type of service, and usually these searches are made in connection with hearings. The Federal Communications Commission has not engaged in the practice of reviewing the messages as to content material.

11. The Federal Communications Commission is establishing an office in [redacted] and is obtaining from the [redacted] access to their files and records concerning [redacted]

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12. The Post Office Department examines samples of suspected mail items, not including first class letters, but including prints, parcel post and papers, for the purpose of determining if the publication or the mailer is registered under the Registration Act or to determine if the matter can be classified as propaganda. An opinion is then obtained as to whether the matter is nonmailable, and suitable action taken.

13. The Post Office Department examines first class mail only when there is an indication that the contents are contraband and the addressee or addressor can be persuaded to open the communication in the presence of Postal authorities, or when there is adequate information to support the use of a search warrant in examining the mail.

14. The Post Office Department prohibits the transmission through the mails of publications which violate copyright laws.

15. The Post Office Department enforces the laws which provide penalties for transmission by mail of certain items, such as poisons; explosives; obscene matter; libelous, indecent and fictitious matter; and several other classifications prohibited specifically by statute.

16. The Post Office Department, at the request of the FBI, will hold suspected mail for 48 hours until a search warrant can be obtained to permit examination.

17. Customs inspection aids in controlling all incoming mail, except first class mail, and also aids in controlling communications which may be shipped internationally by freight or other means.

18. Freight and other exports are examined by Customs authorities to determine the existence of information of value to the American export control system, narcotics control and proclamations prohibiting the export of firearms.

19. It is a practice of Customs officials to search persons and their belongings when they are outgoing or incoming Nationals of Japan, Germany, Italy and the "blocked" nations.

20. All incoming vessels are searched by Customs authorities, and outgoing vessels are searched when a special reason exists.

21. The Liaison Section of the General Counsel's Office, Treasury Department, examines suspected literature to determine if it is propaganda or subversive literature. The information is reviewed, digested, analyzed to some extent, and referred to interested departments and agencies. This examination includes films, photographs, books and publications.

22. Foreign Funds Control receives from Customs and Post Office authorities and investigative agencies any incoming material from foreign countries which might contain securities or be of interest in controlling foreign funds.

23. The U. S. Maritime Commission endeavors to get the cooperation of newspapers so that they will cease publishing specific information concerning the movements of merchant ships and cargoes.

24. The Economic Defense Board receives intercepts, usually those discovered by [redacted] censorship, through the State Department, the FBI, and from Military and Naval Intelligence, when the intercepted material relates to matters of economic defense.

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25. The FBI maintains close liaison with [redacted] censorship and receives all intercepts considered of value from an intelligence standpoint. A similar relationship exists with the [redacted]  
[redacted]

26. The FBI receives intercepts from the Federal Communications Commission and occasionally from the Coast Guard when the contents relate to matters of intelligence.

27. The FBI operates a radio monitoring station for handling intelligence work, including radio surveillance in cases of counter-espionage and countersabotage, when the cases are within the investigative jurisdiction of the FBI.

28. The Library of Congress has a current interest in all literature seized as propaganda. The information is for the files of the Library and for possible restricted dissemination to certain interested government departments. [redacted]

b7D

[redacted] contributes to the total collection of such items. The Library performs a selection and examination function in connection with material recommended to the Coordinator of Inter-American Affairs for dissemination in Latin America.

29. The State Department censors [redacted] both as to incoming and outgoing mail. There is a sampling of from 33-1/3 to 50 per cent of the contents of the [redacted] to see that the contents comply with regulations which have been promulgated by the State Department to the effect that only that mail may be included which is for the purpose of promoting and protecting American interests.

b7E

30. The Immigration and Naturalization Service censors mail addressed to or from persons held under deportation processes.

31. The Immigration and Naturalization Service may require an alien departing from the United States to submit for official inspection all documents and articles and other things which are being removed from the United States upon, or in connection with, such person's departure.

32. The Federal Bureau of Prisons makes a one hundred per cent censorship of all incoming and outgoing mail of inmates incarcerated in their institutions. The Federal Bureau of Prisons also determines what magazines and books may be received and read by the inmates and also selects the radio programs which they may hear.

33. A spot-check is made on all domestic foreign language broadcasts made in the United States. There are 200 stations using 31 foreign languages.

34. The Federal Communications Commission is constantly patrolling the ether along a systematic line, looking for illegal radio stations.

Censorship Practices Inaugurated  
Since the Beginning of Hostilities

35. No messages of any kind are permitted to be dispatched to Japan and to Japanese occupied territory.

36. The FBI has instructed that no telephone calls be permitted to be sent into or out of the [redacted] in Washington.

b7E

37. The FBI has requested telephone companies not to permit Japanese to telephone to any point outside of the continental United States.

38. The Navy Department is conducting censorship by surveillance of international communications by radio-telephone, radio-telegraph, and by cable.

39. The Navy is surveilling communications from all coastal harbor stations, except those covering inland waters only.

40. The Army is censoring telegraph and telephone communications between Mexico and the United States.

41. No international telegraphic communications are permitted to be delivered to the [redacted] in the United States.

b7E

42. The FCC and the Maritime Commission have effected radio silence on all commercial ships.

43. The Federal Communications Commission is monitoring all possible frequencies to [redacted] international communications between [redacted]

b7E

44. A [redacted] is being conducted of any possible radio transmittals from the [redacted] [redacted] and signals have already been detected emanating [redacted]

45. FCC inspectors have established liaison with Interceptor Commands so that, upon military request, the FCC will require radio facilities to close down temporarily until further instructions.

46. The Coordinator of Information Office listens to all international broadcasts through a central station in New York.

47. The FCC is maintaining a [redacted]

b7E

48. All amateur radio broadcasts have been discontinued except those approved by the FCC for use in national defense and the Office of Civilian Defense.

49. All commercial codes have been stopped. Later certain codes will be approved.

50. On December 11, 1941, there were discontinued all telegraph, cable and radio communications [redacted] and no deliveries are to be made of any communications, even addressed to [redacted] which are received from [redacted]

b7E

51. Instructions were issued whereby military authorities will have in operation a postal censorship on incoming, outgoing and in-transit mail of an international character within forty-eight hours. There will necessarily be a selectivity in the sampling of these types of mail proportionate to the progressive increase in personnel.

52. The Office of Naval Intelligence was authorized to censor international communications by leased wire which will become effective in the United States.

53. The Treasury Department through its customs agents now reports a censorship of international communications by freight, express and air express. They also report a sampling on the basis of suspicion of communications carried by passengers on their person or in their luggage. This applies to incoming, outgoing and in-transit transportation of communications.

54. The FCC now reports a [redacted] of all [redacted] as well as the spot surveillance of all other foreign language broadcasts.

55. There has been discontinued all telegraph, cable and radio communications with [redacted] and with territories occupied by them.

56. An executive order has been issued giving the Defense Communications Board control over all radio communications of all types under section 606 of the Federal Communications Act.

57. A proclamation has been issued that no axis alien may have in his custody or may operate any radio receiving set or transmitting facility.

WORK AND PROBLEMS NOT PRESENTLY BEING HANDLED  
(as of December 9, 1941)

1. It is possible now for announcers to be aliens. All radio operators (technical men) are licensed, fingerprinted, and required to be citizens.

It is recommended unanimously that all aliens employed by broadcasting companies be fingerprinted, that all Axis aliens, including announcers, should be investigated and their names checked against the files of all intelligence agencies.

2. American registered cable addresses are not controlled at present. A code word, which is used to designate the addressee as well as the address, may be utilized as a possibility that the word might contain some secret message or have special significance. The ONI considers this a part of the cable censorship problem. They are planning to approve those cable addresses up to a certain date and all subsequent to that date will be required to make application and thus be approved by the chief cable censor. All were in agreement that this plan should be put into operation.

3. There is no policy for governing rebroadcasts from foreign countries and from possessions. Messages from individuals in foreign countries are now permitted to be broadcast.

It was felt by the Committee that this was a problem which was not of major importance at present since outgoing communications would be of more value to the enemy than incoming communications. However, it was felt that authority should be given for controlling all rebroadcasts from foreign countries with the establishment of the censorship organization.

4. There is no present complete censorship or stoppage of foreign language broadcasts although spot-checks are made of foreign language broadcasts in various sections of the country and more recently 100% [redacted]

b7E

It was believed that the Committee on Basic Principles and Policies should consider this problem and make recommendations.

It was recommended that all Japanese language broadcasts be discontinued immediately.

In the event it is found desirable to discontinue any other foreign language broadcasts, the closing down of a station should

be on a specific violation basis and on a basis of a specific station to be closed down and even then consideration should be given to making the broadcasts entirely in English on those specific stations. A broad, general requirement to discontinue foreign language broadcasts is not recommended. Valuable patriotic services may, in fact, be rendered by such types of broadcasts.

5. There is no censorship at the present time on broadcasts which, by the very nature of the broadcast, can be heard outside the United States.

It was recommended that the fingerprinting, investigation, and checking against intelligence files of all aliens on the broadcasting stations, with authority being given for an examination of the script once the Censorship bill is passed, would take care of this difficulty.

6. There is no official approval of a liaison between American censorship and the [redacted] censorship establishments. It was felt that, for the time being, the present arrangement of contact with [redacted] censorship establishments and the system of receiving the benefits of their intercepts should be continued as at present.

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7. In Alaska, the Army is checking on matters of military concern whenever the message can be [redacted]. The FCC endeavors to locate illegal stations. However, there are hundreds of fishing stations, 99% of which are connected with the mainland or interior points by telephone, although there is some radiotelegraphy. The Army Alaska Defense Command desires control of all stations located within Alaska. However, it was noted that there was no control over ship-to-shore communications and there were no facilities presently in Alaska for this purpose.

It was recommended that a liaison arrangement be established between the Military, Naval, Coast Guard and FCC establishments in order to control and censor communications facilities in Alaska and vicinity.

8. There is no national censorship presently in Iceland. However, the Army and Navy are offering their personnel which will be used by the Icelandic National Censorship establishment, and this will be in operation within a short time. This apparently will take care of the problem.

9. United Press is now receiving directly from Germany, on its own receivers, news which it republishes in the press. The Associated Press has asked authority for similar facilities and has stated that at the suggestion of the [redacted] government they were asking this authority.

b7D

The FCC has agreed to conduct technical surveillances on the existing receiver. However, it appears that such reception and republication are within legal rights. The investigation by FCC, which was promised by Mr. Jett, will seek to establish if there is anything suspicious with reference to the transmittals. This report was based on conditions preceding the war.

10. Press Censorship. Military and Naval authorities are primarily concerned with what goes out of the country and its possessions and are but slightly concerned with what comes in. All outgoing press communications by cable or radio will automatically be censored by the Naval Intelligence authorities. It was felt that there should be a free flow of incoming communications for press publication but that the censor should receive a "drop copy" of the communication which would be immediately dispatched to various papers and the censor would communicate by telephone in the event the "drop copy" disclosed information prejudicial to the interests of the United States. It was felt that the problem of regulating what is published in newspapers and by radio broadcasts domestically in the United States was a question of the Subcommittee on Basic Principles and Policies, to which this matter has been referred.

11. Postal Censorship. In the examination of mail for censorship, it should be examined in the following sequence or priority: (1) air mail; (2) registered or insured mail; (3) ordinary mail; (4) prints; (5) parcel post.

12. Radio broadcasts. It was believed that authority should be obtained which would permit the review of script used in broadcasts from possessions. For example, broadcasts have been heard to the effect that it was a clear, fair, moonlit night in Manila. This information was definitely of value to the enemy who may be planning an air raid. The script of all broadcasts should be examined when coming from any of the American possessions.

SUGGESTED ADMINISTRATIVE ORGANIZATION

There is attached hereto a general organization chart for censorship administrative offices at the Seat of Government. Explanatory comments concerning this chart are submitted as follows:

The President: The President will have power to extend jurisdiction, if the law permits, and he will have the ultimate authority over policies, personnel, organization, administration, planning and operations. It was further recommended that the President have unrestricted power over the appointment of the Director of Censorship and other personnel and that he create the Censorship Advisory Board.

The Censorship Advisory Board: This Board, created on orders of the President, will be made up of representatives selected by the various departments and agencies of government served by and useful to the censorship organization. Specifically recommended at the time of the establishment of the Board are representatives from each of the following: State Department, Treasury Department, War Department, Justice Department, Post Office Department, Navy Department, Commerce Department, Federal Communications Commission, Federal Bureau of Investigation, Foreign Funds Control, U. S. Maritime Commission, Military Intelligence, Naval Intelligence, Library of Congress, Coordinator of Information, Office of Government Reports, Coordinator of Inter-American Affairs, Federal Loan Agency and Economic Defense Board. There should, of course, be an alternate for each representative in order that full attendance could be obtained whenever possible.

The Director of Censorship would be ex officio chairman of the Board. This Board would be a coordinating agency. It would automatically establish a liaison between the censorship organization and the departments and agencies represented. The Censorship Advisory Board can make complaints on services or any other such matter and can receive and analyze complaints from any source. It also would be authorized to make recommendations to the Director of Censorship.

The Director of Censorship: Under the President, the Director of Censorship will appoint, train and control personnel. He will establish the organization and will have administrative and executive control over all censorship activities. He will be ex officio chairman of the Censorship Advisory Board.

Deputy Director of Censorship: The Deputy Director of Censorship, to be appointed by the President or - at the President's acquiescence - by the Director of Censorship, will act as Director of Censorship in the absence of the Director. He will be the channel through which the Director keeps in close touch with the various organizational activities and personnel. He will be assigned such other duties as the Director of Censorship may designate.

Assistant Director in Charge of Censorship: Directly in charge of censorship activities will be an Assistant Director. He will have under his personal supervision all divisions engaged in different types of censorship. He will be charged by the Director of Censorship with performing such duties as may be demanded with respect to the administration and operation of the actual censoring processes.

Assistant Director in Charge of Administration: This Assistant Director will have specific charge of the Administrative Division and the Liaison and Distribution Division. He will perform such duties as are delegated to him by the Director of Censorship in the administration of operations, personnel and activities of these two Divisions.

\* \* \*

The various divisions have indicated in the attached chart with reference to them the types of communications which they will censor or have charge of from a control or censorship standpoint, as well as the various types of activities in general which will be performed in the Administrative and Liaison and Distribution Divisions.

\* \* \*

One of the members of the Committee recommended the adoption, in principle, of the above organizational scheme as reflected by chart, with the request that consideration be given to placing the Legal Section under the Director of Censorship and as a part of his immediate staff. A further recommendation was that consideration be given to establishing the Communications Section, now under the Administrative Division, as a separate division.

ORGANIZATIONAL AND OPERATIONAL POLICIES RECOMMENDED

1. It is recommended that legislation and authorization for censorship be sought at this time.
2. It is recommended that a Director of Censorship be promptly designated.
3. It is recommended that a Censorship Advisory Board be designated now to serve as consultants and advisors in censorship planning and any censorship program which is inaugurated. This Censorship Advisory Board would be made up of one representative from each of the following departments and agencies of government:

State Department  
Treasury Department  
War Department  
Justice Department  
Post Office Department  
Navy Department  
Commerce Department  
Federal Communications Commission  
Federal Bureau of Investigation  
Foreign Funds Control  
U. S. Maritime Commission  
Military Intelligence  
Naval Intelligence  
Library of Congress  
Coordinator of Information  
Office of Government Reports  
Coordinator of Inter-American Affairs  
Federal Loan Agency  
Economic Defense Board  
Export Control  
Economic Warfare Establishment  
Office of Facts and Figures

and any other government agency which, it is believed, would be served by or could be useful to the censorship organization.

This Censorship Advisory Board should begin functioning promptly in the planning program.

4. The following general policies are recommended:
  - A. Censorship should apply to international communications, with authority for expansion into the field of

domestic communications given to the President. International communications should include not only communications of a strictly international character but also communications between ship and ship; between ship and shore; between continental United States and its possessions and territories; and between one possession or territory and another possession or territory of the United States.

- B. There should be no restrictions or limitations placed upon the President in selecting the Director of Censorship or any of the assistants or any of the subordinate personnel of the censorship organization.
- C. The Director of Censorship and the censorship organization should be under no existing governmental agency and should be free from the control of the Military, Naval or any existing civilian establishments inasmuch as many government departments will be "customers" of the censorship organization, and no customer should control the administration of the organization. Experience in [redacted] has proven particularly that it should be free from Military and Naval control.
- D. The Censorship Advisory Board should serve the purposes of coordination; will automatically establish a liaison relationship between censorship and the various Federal agencies; will make, receive and analyze complaints and will make recommendations to the Director of Censorship. This Censorship Advisory Board will have no power otherwise over the censorship establishment, and any change in administration, organization, policy or personnel will be left exclusively with the Director of Censorship and with the President of the United States.
- E. All censorship should be under the administrative and operational jurisdiction of the Director of Censorship. This includes censorship of the following types:

Postal  
Telegraph, land-wire and radio  
Telephone  
Cable  
Radiotelephony  
Travelers  
Air Express  
Freight

Express

Carrier Pigeon

Communications to and from prisoners of war  
Radio broadcasts, except that the Federal Communications

Commission should be delegated by the Director of  
Censorship with the operational functions of radio  
intelligence, but the administrative control and  
powers of enforcement of instructions are to rest  
with the Director of Censorship. The Director of  
Censorship may obtain such assistance as necessary  
or desired from other existing agencies.

Illicit radio stations - The administrative control and  
powers of enforcement of restrictions are to rest  
with the Director of Censorship who will designate  
the Federal Communications Commission as an operational  
agency for intelligence purposes in connection with  
illicit radio stations. Authority for monitoring and  
surveilling illicit radio stations, which are at  
present within the functions of other governmental  
agencies and establishments, is to remain with and  
under the control of those agencies and establishments  
where necessary to complete their normal operations  
and investigative jurisdiction.

5. Immediately upon the designation of the Director of Censorship,  
there should be made available to the Director of Censorship by all  
governmental departments, agencies and establishments all plans, records,  
physical equipment, files, suggestions and other material and data prepared,  
maintained or otherwise existing which were obtained or made primarily for  
censorship preparations and operations.

6. It is recommended that whenever radio silence is required  
to prevent the homing of enemy mobile units, the Federal Communications  
Commission will be guided by instructions issued by proper Military  
authorities. This would cause this function to be outside the scope of  
the censorship organization.

7. As to what mail is to be censored, it is believed that all  
international mail should be censored, except that specifically exempted  
because of diplomatic immunity. All [redacted]  
[redacted], which is now in-transit, should be subjected to  
censorship if obtainable.

SPECIFIC PROBLEMS REFERRED TO THE  
SUBCOMMITTEE ON ORGANIZATION

1. To make recommendations for the Secretary of the Treasury to delegate authority vested in him for censoring all forms of communications with the enemy and allies of the enemy by telegraph, telephone and radio.

The Committee did not believe that this authority should be delegated at this time since Mr. Hoover, in charge of censorship, has communicated with Treasury authorities advising that, if an emergency arose which needed covering, by communicating with Mr. Hoover the emergency would be handled and any authority therefor would be delegated. It was further felt that there should be no temporary delegation of this authority, which might be redelegated upon the establishment of the censorship organization, and there would be no advantage in this temporary delegation of authority in view of the fact that any emergency can be handled by reference of the emergency to Mr. Hoover.

2. To make recommendations as to what mail is to be physically stopped and where.

The Committee felt that this was a matter for handling by arrangement between any postal censorship establishment and the Post Office Department. The coordination of this work has since begun by conversations between representatives of the War Department and the Post Office Department, and rules and regulations governing the stopping and delivery of mail are in process of being drafted.

3. To make recommendations as to what procedure shall be followed if the censorship organization does not move with adequate speed and a large backlog of mail accumulates.

The Committee recommended that if the volume of mail was larger than could be completely censored, there should be a selectivity and sampling process utilized in the examination of the mail, and the percentage of the mail selected for sampling would increase proportionately to the increase in personnel assigned to censorship duties. This procedure, based upon an intelligent selectivity, will permit the mail to flow with reasonable rapidity. It should be borne in mind however, the Committee feels, that the delay of individual and selected items of mail matter is one of the effective methods of operation of censorship.

4. To make a report on the availability of equipment and facilities and service functions which are presently available to be of assistance in censorship work. The report in question is as follows:

AVAILABLE FACILITIES AND EQUIPMENT FOR CENSORSHIP WORK

Monitoring Facilities Now in Use by National Defense.  
Operations Section, Field Division, Federal Communications  
Commission

Monitoring stations of the Federal Communications Commission, National Defense Operations Section, have been established at the following points in the United States, Territories and Possessions:

Primary Stations

Millis, Massachusetts	Allegan, Michigan
Laurel, Maryland	Santa Ana, California
Marietta, Georgia	Portland, Oregon
Kingsville, Texas	Fairbanks, Alaska
Grand Island, Nebraska	Honolulu, T. H.
	San Juan, Puerto Rico

Secondary Stations

Boothbay Harbor, Maine	Raleigh, North Carolina
Bayshore, L. I., N. Y.	Memphis, Tennessee
New York, N. Y.	St. Augustine, Florida
Pembroke, New Hampshire	Pensacola, Florida
Rensselaer, New York	Miami, Florida
Scituate, Rhode Island	Birmingham, Alabama
Boston, Massachusetts	Charleston, South Carolina
Portland, Connecticut	Atlanta, Georgia
Burlington, Vermont	Tampa, Florida
	Jackson, Mississippi
Baltimore, Maryland	Dallas, Texas
Pleasantville, New Jersey	Houston, Texas
Norfolk, Virginia	Brownsville, Texas
Pittsburgh, Pennsylvania	El Paso, Texas
Falls Church, Virginia	Austin, Texas
Buffalo, New York	Laredo, Texas
Andalusia, Pennsylvania	Albuquerque, New Mexico
West Chester, Pennsylvania	Little Rock, Arkansas
Huntington, West Virginia	New Orleans, Louisiana
Fort Lee, New Jersey	Del Rio, Texas
Silver Hill, Maryland	Oklahoma City, Oklahoma

Duluth, Minnesota  
Des Moines, Iowa  
Kansas City, Missouri  
Cheyenne, Wyoming  
Omaha, Nebraska  
Junction City, Kansas  
Sturgis, South Dakota  
St. Paul, Minnesota  
St. Louis, Missouri  
Denver, Colorado  
Fargo, North Dakota

Sault Ste. Marie, Michigan  
Cleveland, Ohio  
Lexington, Kentucky  
Saukville, Wisconsin  
Indianapolis, Indiana  
Decatur, Illinois  
Detroit, Michigan  
Columbus, Ohio  
Chicago, Illinois

Los Angeles, California  
Yuma, Arizona  
Larkspur, California  
Reno, Nevada  
Arcata, California  
Tucson, Arizona  
San Diego, California  
Fresno, California

Portland, Oregon  
Spokane, Washington  
Boise, Idaho  
Salt Lake City, Utah  
Seattle, Washington  
Great Falls, Montana

Juneau, Alaska  
Anchorage, Alaska

Kilauea Crater, T. H.  
Hanapape, T. H.

San Juan, Puerto Rico

Equipment at each primary station includes a long range direction finder for determining the direction of subversive radio stations, recorders for making permanent records of their transmissions in any language, including high speed telegraphic tape recordings. Special equipment is installed to afford reception of signals from high, ultra high, medium and low frequency stations and provision has been made for uninterrupted recordings over long observation periods. Emergency equipment has been provided each primary station to permit operation of the station in spite of loss of commercial electric power which might result in case of attack by an unfriendly power. Each primary station is in constant communication with the headquarters office, Washington, D. C., through the medium of the National Defense Operations communication network and provisions have also been made in this case for uninterrupted operation in spite of possible loss of commercial electric power by the use of the emergency power supply installed. Each primary station is manned by a crew of specially trained technicians numbering between twelve and twenty. Each primary station is equipped also for the measurement of frequencies of all intercepted stations. Primary stations are located on tracts of land ranging in area from sixty to two hundred and fifty acres, thus permitting the erection of the necessary large rhombic or Beverage antennas required for special intercept and communication work.

The secondary stations are each equipped with receivers covering the ultra-high, high, medium and low frequencies. Recording equipment is installed to permit the permanent recording of intercepted material, both voice and code, at high, medium or low speeds, rapid measurement of the frequencies of intercepted signals, and direction finding equipment for the determination of the direction of subversive or illegal stations. The direction find equipment is divided into two classes. At certain secondary stations long range direction finders have been installed to permit the determination of direction of high-frequency stations over long ranges. At all secondary stations, direction finding equipment is mounted in automobiles especially designed for investigational and intercept use, practically constituting a mobile receiving and direction finding station, capable of being moved into any area for accurate spotting of any station, and contains its own regular and emergency power supplies. Special equipment developed for these mobile vehicles has made it possible to intercept and record transmissions from stations operating on ultra-high, high, medium and low frequencies.

Personnel engaged in the National Defense Operations activities, Federal Communications Commission, have been specially trained in the above operations during the past fifteen months of NDO operation.

Functions of the Federal Communications Commission  
Which Are Significant in Connection With Any  
Censorship Program.

The specific functions of the Commission which appear to be most significant in connection with the execution and enforcement of any censorship program are (1) the monitoring or spot checking of radio communication; (2) requiring that messages and records of programs be kept; (3) foreign broadcast monitoring; and (4) the exercise of licensing power.

Monitoring is the "policing of the ether"; it covers routine and spot checking of all radio transmission. Attached hereto is a list of the Commission's monitoring stations with a brief description of their equipment. The Commission's monitoring facilities are used primarily to detect the unlicensed radio station. Its scope, however, is much wider than that. All radio stations, broadcast and point-to-point, may be monitored. The Commission is in a position, therefore, to listen to and record the programs of any domestic broadcast station, whether upon complaint or as part of a regular surveillance program. Short wave broadcasts from foreign stations may also be intercepted and recorded by our monitoring stations. Point-to-point radio messages, either within this country or between foreign points, are also subject to surveillance by our monitoring stations. The Commission's monitoring facilities thus permit us to check on practically all radio transmissions within the country and on a great deal of radio communication between foreign points.

Equally important in providing for control of public or private communication, are regulations for the retention of records of programs and messages. Under the Communications Act, the Commission has, either by rule or order, required that communication companies maintain certain records of their transmissions. Thus, all radio stations must keep a log of station activity. At present these logs generally require only brief entries regarding the nature and the time of the transmissions. However, if need be, more stringent requirements can be imposed. For example, the present international broadcast stations are obliged to make mechanical recordings of each program, together with translations in English. With respect to carriers, the Commission's requirements go even further and prescribe that messages are to be kept in the files of the carriers either indefinitely or for certain specified periods. Regulations of this kind are, of course, essential to carrying out any censorship measure. The Commission is in a position to modify the present regulations or adopt new ones to meet the need of whatever plan is accepted.

The Commission's Foreign Broadcast Monitoring Service records and analyzes all propaganda broadcasts directed to this country and this

hemisphere. An office in [redacted] also permits analysis of domestic broadcasts of the major European countries. The trained propaganda and information experts of this Service thus subject to continuous examination the propaganda output of foreign countries. While this service has no program or desire to determine any basic censorship policies or the tenor of counter propaganda, nevertheless, its trained staff of analysts, as well as its reports, may provide significant assistance to the persons in charge of censorship.

b7D

Finally, the Commission, under the Act, has the duty of licensing all radio stations in the public interest, convenience and necessity. The exercise of such licensing power may possibly have an important part in controlling the communication of facts and opinion. Renewals may be denied or revocations ordered where stations have departed from legal requirements. The Commission's licensing authority also extends to radio operators, and in this regard too, it may serve as an aid in carrying out control programs.

REPORT ON WAR DEPARTMENT NATIONAL CENSORSHIP PLANNING ACTIVITIES

Information Control Branch, MID, War Department:

1. Liaison established with [redacted] Censorship. b7D
2. Liaison established with Post Office Department.
3. Tentative operations regulations prepared and ready to issue.
4. Basic plan prepared for procedures necessary for censoring all international mail.
5. Officer personnel trained and one officer ordered to the location of each of the proposed censorship stations.
6. Liaison established with American Telephone and Telegraph Company, Western Union and Postal Telegraph.
7. Plans prepared for procedures to be followed in the censoring of land-wire communications.
8. Liaison established with Justice and Treasury Departments on Immigration and Customs matters.
9. Preliminary plans prepared for censorship of effects of international travelers.
10. Liaison established with Civil Service Commission.
11. Job descriptions prepared for principal censorship positions.
12. Action initiated to obtain tests for use in selection of censorship personnel.
13. Plans are under way to initiate a national Permit System to control the mailing of Parcel Post and publications to international points.

Second Corps Area: New York City

1. Jurisdiction: Atlantic Coastline from Maine-Canada Border to Virginia-North Carolina Boundary and north border from the Atlantic Coast to Pennsylvania-Ohio Boundary.
2. Liaison established with the local telephone company and Customs and Immigration officials.

3. Liaison established with local Post Office Officials and tentative arrangements made for the procurement of space, but no commitment has been made.
4. All available information concerning international mails procured from the Post Office Department.
5. Thirteen Reserve Officers trained and on duty for censorship planning activities.

III. Fourth Corps Area Atlanta

1. Jurisdiction: Atlantic Seacoast from Virginia-North Carolina Boundary, south, and Gulf of Mexico Coast from the Louisiana-Texas Boundary east.
2. Liaison established with Post Office Department and information obtained concerning available space.
3. All available information concerning international mails obtained from the Post Office Department.
4. Detailed plan for organization of a postal censorship station at Miami and floor space required estimated to be 30,000 square feet.
5. One officer being detailed for duty in connection with censorship at New Orleans and additional officers being ordered to duty immediately to assist in the work at Miami and New Orleans.
6. Plan for New Orleans Postal Censorship Station drawn up. Floor space required estimated to be 5,000 square feet.
7. Liaison established with Customs and Immigration Officials.
8. Tentative plan prepared for censorship of international travelers' effects at Miami.

IV. Sixth Corps Area Chicago

1. Jurisdiction: North border from Pennsylvania-Ohio Boundary to North Dakota-Montana Boundary.
2. Liaison established with Post Office Officials and a preliminary survey of available floor space made.
3. All information available concerning international mail obtained.
4. Seventeen Reserve Officers ordered to duty and in training for censorship activities.

V. Eighth Corps Area San Antonio

1. Jurisdiction: South border from Louisiana-Texas Boundary to the Arizona-California Boundary.
2. Liaison established with local telephone company, Western Union, and Postal Telegraph Companies. All information available concerning routes and volumes of traffic to and from Mexico obtained from these companies.
3. Telephone and telegraph censorship established December 8, 1941, on south land border in accordance with Directive of the Secretary of War.
4. Liaison established with local Post Office officials and information obtained concerning international mails and floor space available for postal censorship.
5. Ten officers on duty trained in censorship activities.
6. Liaison established with Customs and Immigration Officials and detailed data obtained in connection with travelers' traffic along the south land border.

VI. Ninth Corps Area San Francisco

1. Jurisdiction: South border from Arizona-California Boundary to the Pacific Coastline, entire Pacific Coastline and north border from the Pacific Coastline to the Montana-Dakota boundary.
2. Liaison established with the local telephone, Western Union and Postal Telegraph Company and information obtained concerning routes and volumes of traffic.
3. Liaison established with local Post Office Officials and information obtained concerning international mails and useful space for censorship activities.
4. Liaison established with local Customs and Immigration Officials.
5. Fifteen Reserve Officers trained for censorship activities; eleven on duty.
6. Censorship of telephone and telegraph communications to and from Mexico established under Directive of the Secretary of War, December 8, 1941.

VII. Alaska

1. One officer on duty making a survey of problems concerning censorship in Alaska. A preliminary report received.
2. Liaison established with Post Office Officials at Seattle and Anchorage, Alaska and all information available concerning international mails obtained.
3. Liaison established with Customs and Immigration Officials and information obtained regarding international travelers entering and leaving Alaska.

VIII. Hawaiian Department Honolulu

1. Preliminary plans for national censorship furnished to Hawaiian Department.
2. One officer trained in Washington in censorship activities now enroute to Honolulu.
3. Plans had been prepared previously to effect the censorship of international communications and presumably have been put into effect.

IX. Panama Canal Department Cristobal

1. Liaison established with Division of Civil Affairs of the Panama Canal which has been planning for censorship and a detailed plan of operation of censorship activities has been prepared, submitted to the War Department and returned to the Panama Canal Department with comments. Arrangements have been made to obtain necessary floor space for Postal Censorship.
2. One officer trained in Washington in censorship activities on duty in Panama Canal Department and orders have been requested for four additional officers.

X. Philippine Department Manila

1. One Reserve Officer trained in Washington in censorship activities now on duty in Philippine Department.
2. No information received concerning the status of censorship activities.

XI. Puerto Rican Department San Juan

1. Liaison has been established with the local postal Officials. All available information concerning international mail has been obtained.

2. Tentative arrangements have been made for space for postal censorship.
3. Liaison has been established with Customs and Immigration Officials and information obtained concerning international travelers.
4. Four officers on duty trained in censorship activities.

SUMMARY OF OFFICERS TRAINED

Information Control Branch	9
Second Corps Area	13
Fourth Corps Area	1
Sixth Corps Area	17
Eighth Corps Area	10
Ninth Corps Area	15
Alaskan Department	1
Hawaiian Department	1
Philippine Department	1
Panama Department	1
Puerto Rico Department	4
Total	73

Page 29  
Navy Department Facilities

1. List of Services, equipment, etc. now available to Censorship

Office space has been procured and occupied at all stations  
(See attached list "A").

Personnel - Officers, enlisted and civil service about 50%  
complete and on duty. Remainder will be on duty in about two weeks.

Continental teletype net now operating:

Hook-up (1 machine for New York - Direct  
(1 machine for Miami, New Orleans, San Francisco, San Antonio  
(and Seattle.  
(General hook-up on all these stations with  
(National Headquarters.

Referred messages being logged and action thereon taken.

A partial outfit of clerical equipment and furniture has been  
obtained and installed and the balance is on order.

Funds for Censorship now available from Appropriation Misc.  
expenses Navy 1942 - Subhead 5. A deficiency bill has been drafted  
to provide sufficient funds for balance of fiscal year.

A conveyor belt installation has been ordered for the New York  
office. It has not yet been installed.

2. Organization of present facilities

National Headquarters in Medical Center Bldg., Arlington, now  
being organized as rapidly as personnel and equipment becomes  
available. (See Headquarters Organization Chart "B" attached.)

The Head of Branch 16-D, office of Naval Intelligence, is in  
charge of Cable and Radio Censorship under the Director of Naval  
Intelligence.

All Cable Censorship stations and Field Stations now operating on a skeleton basis - list "A".

684 commercial telegraph code books (76 sets of 9 different codes) fully indexed - 424 copies dispatched to Naval Districts up to Dec. 9. Entire balance of books will be shipped to all stations within the next week (See copy of message attached "C".)

Registered U.S. Cable addresses, about 40,000 "unpacks" have been obtained from the various telegraph and cable companies and are now being duplicated for dissemination to all Censorship stations. Some also being investigated by Field.

1000 Daily Reports on firms and individuals, including black lists received from various sources (Naval Attaches, ONI, MID, FBI, Economic Defense Board, etc.) have been printed (dittoed) and distributed to all Censorship stations.

In addition 400 reports are completed and are now awaiting printing and distribution. 25,000 cards, covering names in these reports, have been made and are in a file from which the "Flash Index" will be made. The "Flash Index" will be sent to all stations to indicate action to be taken by censors on names appearing in messages.

Various important contacts have been established for advice upon handling of messages.

Cable and Radio Censorship Regulations (Rules for the Public and Rules for the Operating Companies) have been drafted and have been forwarded to the Sec. Nav's. Office and are now awaiting his

approval before publication.

During the past two (2) years Censorship classes for the instruction of officer personnel have been conducted in various places - Washington, New York, and San Francisco, and a total of approximately 342 officers have received training (282 available - 60 transferred) for periods of either two weeks or one month. The majority have had one month of indoctrination.

At Headquarters a cryptanalytical Laboratory has been established and a training program has been instituted. There are six (6) trainees who are now working translating referred messages. Other trainees are expected shortly.

At the Field Stations the Censors are trained officers, most of whom have had communication company experience.

1225 library books which will cost approximately \$15,000 about to be ordered.

A meeting has been held in the offices of the Maritime Commission to discuss the instructions in question, at which were present five representatives of the Navy Department, a representative from the Department of State, the Treasury, Federal Communications Commission, and three representatives of the Maritime Commission.

As a result of this meeting the following is a consensus as to a practicable procedure to be followed in connection with communications and routings as related to United States merchant vessels in the present national emergency.

ROUTING

I. The Navy Department will determine the world trade routes for which directed confidential routing of merchant vessels is considered necessary for their safety, and inform the Maritime Commission, the Treasury Department, and the U. S. Naval activities concerned.

Routing instructions to be issued by U. S. Naval officials to Masters of American flag merchant vessels will cover the following:

- (a) Route vessels should follow;
- (b) Instructions concerning communications;
- (c) Instructions relating to the safety of the vessel at sea and in port;
- (d) General and specific instructions as special circumstances may warrant.

II. United States Naval Routing Officers will issue routing instructions to Masters of vessels prior to each sailing in trade routes covered by (I) and will keep the Maritime Commission, Treasury Department, and Federal Communications Commission advised of the names and addresses of Naval Routing Officers in the various ports of the United States.

III. The Maritime Commission will advise (confidentially) each steamship owner or operator operating vessels in trade routes covered by (I) that the Navy will issue directed routing for American flag vessels in these trade routes and will make all arrangements necessary

to insure that Masters obtain the routing instructions as set forth therein.

IV. The Treasury Department through Collectors of Customs will undertake to see that vessels scheduled to sail in trade routes where directed routing is required, covered in (I), will be denied departure permits until they are cleared by an authorized Naval Routing Officer.

V. The Navy Department will advise the Maritime Commission of any instances of disregard or deviation of vessels from the directed routing instructions issued to the Masters, whereupon the Maritime Commission will take remedial measures.

RADIO

VI. As indicated above in (I) under "Routing", routing instructions will contain particular instructions covering permissible radio transmission communications and radio transmission silence, and in issuing such instructions the Navy Department will consider the interests and needs of the Weather Bureau, the Federal Communications Commission, and other Government departments, and the importance and necessity for the use of radio to report the expected arrival of vessels, as well as the areas of the route wherein safety of the vessel may not be endangered by radio transmission.

VII. After consultation with other Government Departments involved, i.e., the Weather Bureau, Federal Communications Commission, etc., the Navy Department will advise the Maritime Commission as to a general procedure to cover the subject of radio communications and radio silence.

VIII. The Federal Communications Commission will promulgate instructions to ship Masters relating to the use of their radio which will, in general, conform to the instructions issued by the Navy Department and will direct that such instructions of the Navy must be followed; direct their attention to the fact that, under the Communications act of 1934, as amended, Section 358.28, on vessels of the United States the radio operators, the transmission and receipt of messages, and the radio service of the ship are under the supreme control of the Master.

IX. The Maritime Commission will inform the steamship owners or operators regarding the Navy Department's policy and instructions with respect to radio transmission.

X. It may be necessary and desirable from time to time, and in specific cases, for the Navy Department to make variations in the overall regulations issued by the Navy Department with respect to the use of radio; such variations will be incorporated in the routing instructions in individual cases. The United States Maritime Commission (Division, Operations and Traffic) will be advised of such variations and upon receiving such information forward the same to the steamship owners or operators concerned.

CABLE COMMUNICATIONS

XI. The Maritime Commission will instruct ship owners or operators not to permit any cable or radio messages transmitted from foreign ports outside of the Western Hemisphere by their Masters or agents, where such messages would contain any indication or information with respect to vessels' positions or movements. Instructions will also be issued to the effect that, when and if, it becomes necessary to transmit messages containing information of this character, that portion of the message relating to the vessel's movement or position must be submitted to the U. S. Naval or Consular representatives for transmission by code, all such representatives having received instructions concerning the procedure for such transmission.

XII. The Maritime Commission will send out circular advices to ship owners and operators, brokers, shippers, etc., stressing the importance of safeguarding American vessels engaged in foreign trade by not incorporating any information in their communications by cable or radio which would directly or indirectly give any indication or information with respect to vessels' movements or positions in trade routes outside of the Western Hemisphere.

## CENSORSHIP STATIONS

Washington, D.C. 1124 N. Highland, Arlington, Va.	Leased	Republic 7400 Ext. D-1 or Republic 7224	
New York, N. Y. 67 Broad Street	(Adm. Cooke)	Leased	Whitehall 4-6336
Miami 14th Floor, Alfred I. duPont Bldg.	(Lt. Comdr. Doyle)	Leased	Miami 2-0188
New Orleans, La. Western Union Building	(Lt. J. W. Hendry)	Leased	Raymond 2747
San Francisco, Calif. 180 New Montgomery St.	(Lt. Comdr. Offley)	Leased	Garfield 0315
Seattle, Washington	(Comdr. Frank Luckel)	Leased	Seneca 4352 - Ext. 346
300 Exchange Bldg.			
Los Angeles, Calif. Room 452, Federal Bldg.	(Lt. Comdr. N. M. Lyon)	Leased	Madison 7411 - Ext. 637 (Space provided for in Govt. property)
Guantanamo Bay, Cuba Naval Station, Guantanamo Bay		) Leased	
San Juan, P.R. Ochoa Bldg.	(Comdr. R. L. Walker)	Leased	
St. Thomas, Virgin Is.		) Leased	
St. Croix, Virgin Is.		) Leased	
Panama Naval Station, Balboa, C.Z.	(Comdr. C. R. Clark)	Leased	
Honolulu, T. H. Sacred Heart Convent Bldg.	(Lt. Comdr. H. C. Kelser)	Leased	
Manila, P. I. Navy Yard, Cavite, P.I.	(Lt. Comdr. M. C. Cheek)	Leased	

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Post Office Department Facilities

The Post Office Department has made arrangements for space for censorship of mail in Post Office Buildings at New York City, Chicago, San Juan, Puerto Rico, New Orleans, San Francisco, San Antonio, and Honolulu. At Miami space can probably be secured near the airfield. At Seattle, space is available in a building adjacent to the railroad station which was used during World War I for censorship purposes. No information is available regarding space in the Canal Zone or the Philippine Islands.

Considerable detailed information regarding the quantity of mail handled during the last fiscal year and during the three months of June, July, and August 1941 is available in the Post Office Department, but Mr. Ironsides stated a copy could not be furnished. The following is general information regarding the amount of mail handled:

The total weight of all classes of mail to and from the United States including transit mails during the fiscal years 1937-1941 were as follows:

<u>F.Y.</u>	<u>Trans Atlantic</u>	<u>South American</u>	<u>Trans Pacific</u>	<u>Total</u>
1937	30,332,289	22,979,770	15,282,488	68,594,547
1938	30,220,792	27,704,118	11,266,899	69,191,809
1939	29,853,484	28,931,080	11,608,697	70,393,261
1940	23,477,840	30,955,584	12,054,495	66,487,919
1941	14,892,873	36,793,071	13,358,533	65,044,477

ESTIMATED MONTHLY VOLUME OF MAIIS TO BE  
HANDLED AT CENSORSHIP POINTS

		<u>(pounds)</u>	<u>Total</u>
San Antonio - - - - -	All surface mail to and from Mexico. Certain air mail to and from Central America.	Letters 33,891 Prints 241,055 Parcel Post 233,377 Air Mail <u>13,120</u>	521,443
San Francisco - - - - -	Trans-Pacific surface and air mail in and out	Letters 151,322 Prints 2,764,519 Parcel Post 709,649 Air Mail <u>24,069</u>	3,649,559
Seattle - - - - -	Trans-Pacific in and out, not including air mail but including surface and air mail to and from Alaska	Letters 8,684 Prints 57,617 Parcel Post 21,219 Air Mail <u>12,929</u>	100,449
Puerto Rico - - - - -	Possibility - mails in and out for Puerto Rico, Virgin Islands, Leeward Islands and Windward Islands	Weight not available	
Canal Zone - - - - -	Local mails to and from foreign countries. (Air Mail only available)	Air Mail <u>1,361</u>	1,361
New Orleans - - - - -	Central America, in and out - surface mail only. Also, any South American mails that might be received (quantity would be small).	Letters 14,217 Prints 433,975 Parcel Post <u>132,475</u>	580,667
Miami - - - - -	Surface mail to and from Cuba and Bahamas. Air mail-Prints in and out - for and from West Indies, South America, some of Central America, Canal Zone and Africa.	Letters 57,732 Prints 261,524 Parcel Post 63,252 Air Mail <u>61,128</u>	443,636
New York - - - - -	Trans-Atlantic surface and air mail, in and out; also surface mail only, in Central and South America; West Indies, as well as Africa and South-ern Asia.	Letters 272,930 Prints 4,287,565 Parcel Post 2,498,602 Air Mail <u>55,707</u>	7,114,804

Chicago - - - - - Surface and air mail originating Chicago and vicinity, and mail distant to Chicago and vicinity not treated elsewhere. No information as to exactly what other mail would be handled at this point

Weights not available.

Honolulu - - - - - Local Hawaiian surface and air mail to and from other countries not available for censorship in United States.

	<u>(pounds)</u>	<u>Total</u>
Letters	3,966	
Prints	13,863	
Parcel Post	55,012	72,841

Totals to all points

Letters and air mail	711,056
Prints	8,060,118
Parcel Post	<u>3,713,586</u>
Grand total, monthly	12,484,760 pounds
Grand total, annually	149,817,120 pounds

JOHN EDGAR HOOVER  
DIRECTOR



Federal Bureau of Investigation  
United States Department of Justice

Washington, D. C.

December 15, 1941

LAH:MS

MEMORANDUM FOR THE DIRECTOR

Re: Censorship - State Department

*C*  
*KO*

Mr. Tolson	✓
Mr. E. A. Tamm	
Mr. Clegg	
Mr. Glavin	
Mr. Land	✓
Mr. Nichols	
Mr. Tracy	
Mr. Rosen	
Mr. Carson	
Mr. Coffey	
Mr. Hendon	
Mr. Holloman	
Mr. Quinn Tamm	
Mr. Harbo	
Tele. Room	
Tour Room	
Mr. Nease	
Miss Beahm	
Miss Gandy	

The following consulates of enemy nations are at places where the Bureau does not have offices:

1. Japanese Consulate  
Davao  
Philippine Islands
2. Japanese Consulate  
Manila  
Philippine Islands

Mr. Gordon, State Department, indicated that he would arrange for the blocking of communications to these consulates by radiogram addressed to the High Commissioner of the Philippines.

Respectfully,

*H. H. Clegg*

RECORDED.

62-1236-206

FEDERAL BUREAU OF INVESTIGATION	
8 DEC 20 1941	
U. S. DEPARTMENT OF JUSTICE	
12/13	

5 DEC 31 1941  
EHO

EX-17

REC'D  
HMG:LH  
Dec 27/41-207

December 17, 1941

X  
Honorable Wilton H. East  
House of Representatives  
Washington, D. C.

My dear Congressman

Reference is made to your letter dated December 15, 1941, with reference to the establishment of a censorship station at Laredo, Texas.

I appreciate very much the information contained in your letter. However, I want you to know that the President designated me to take charge of all censorship during the formative period until a censorship organization was established and a permanent Director of Censorship appointed. In the meantime my efforts have been that of coordinator of the activities relating to censorship which are presently in existence in the various departments of Government. In this temporary capacity I am not issuing any instructions as to the location of any censorship stations so it may be that you will desire to communicate with the Director of Censorship as soon as he takes office. You will notice that the announcement in yesterday's paper indicated the President had appointed Mr. Byron Price for this position and it is understood he will come to Washington within the next week to assume his duties. In the meantime any authorized censorship of mails is being conducted by the War Department and Major W. H. Cordwane, Office of Military Intelligence, Room 200, Old Dominion Building, Clarendon, Virginia, is in direct charge of these operations for the time being. Your interest, I assure you, is appreciated.

With expressions of my highest esteem and best regards,

Sincerely yours,

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Foxworth *102* JAN 13 1942  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols **COMMUNICATIONS SECTION**  
Mr. Rosen \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Drayton *102* DEC 18 1941 *102*  
Mr. Quinn, Tamm \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Miss Gandy \_\_\_\_\_  
FEDERAL BUREAU OF INVESTIGATION  
U. S. DEPARTMENT OF JUSTICE

MILTON H. WEST  
15TH DISTRICT TEXAS

HOME ADDRESS:  
BROWNSVILLE, TEX.

MEMBER COMMITTEE ON WAYS AND MEANS

PEARL CREED  
SECRETARY

Congress of the United States  
House of Representatives  
Washington, D. C.

December 15, 1941.

Honorable J. Edgar Hoover,  
Federal Bureau of Investigation,  
Department of Justice,  
Washington, D. C.

Mr. Tolson	✓
Mr. E. A. Tamm	
Mr. Clegg	✓
Mr. Clegg	
Mr. Lee	
Mr. Nichols	
Mr. Tracy	
Mr. Losen	
Mr. Carson	
Mr. Coffey	
Mr. Hendon	
Mr. Holloman	
Mr. Quinn Tamm	
Mr. Nease	
Miss Gandy	

Dear Mr. Hoover:

It is my understanding the Federal Bureau of Investigation is contemplating the establishment of an office at or near the Border to censor the mails.

My Congressional District lies along the Texas-Mexican Border and includes the city of Laredo. I wish to call your attention to the fact that approximately 60% of the mail into and out of Mexico passes through the Laredo gateway. The Government has recently completed a new Federal building at Laredo and I am sure there is ample space available to meet all of your requirements.

In addition to this, the Laredo office has the machinery, such as clerks as well as customs examiners and can handle the work at a minimum cost. The train schedule is such that the mail could be worked in Laredo between the time of its arrival from Mexico and its scheduled departure, thereby saving any delay.

I would also like to call attention to the fact there is very limited train service between Laredo and San Antonio, and as stated above there is a very heavy mail from Mexico to Laredo. Should the Laredo mail be sent to San Antonio, Texas for censorship and then returned to Laredo, it will mean 2<sup>1</sup>/<sub>2</sub> hours unnecessary delay.

E B I

May I urge your giving very serious consideration to the establishment of the censorship office at Laredo?

Thanking you and with kind regards, I am

FEDERAL BUREAU OF INVESTIGATION

RECORDED

Sincerely yours,  
FEDERAL BUREAU OF INVESTIGATION

MILTON H. WEST  
U. S. CONGRESS

INDEXED

KB

MHW:C

Federal Bureau of Investigation  
United States Department of Justice

New York, New York

12-23

FEC/NTP

~~PERSONAL AND CONFIDENTIAL~~

December 20, 1941

Director,  
Federal Bureau of Investigation  
Washington, D. C.

Re: [REDACTED]

b7E

Dear Sir:

There are being transmitted herewith [redacted]  
[redacted] obtained from the office of [redacted] on December  
15 and 16, 1941, which appear to be [redacted]

They are being forwarded to the Bureau for its information.

Very truly yours,

P. E. FOXWORTH  
P. E. FOXWORTH  
Assistant Director

### Enclosures

COPY AND SPECIMENS RETAINED IN LAB

AIR MAIL = SPECIAL DELIVERY

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ORIGINAL TO LABORATORY

JOHN EDGAR HOOVER  
DIRECTOR



Federal Bureau of Investigation  
United States Department of Justice  
Washington, D. C.

December 9, 1941

LBN: FML

MEMORANDUM FOR MR. TOLSON

~~Frank Kelly, New York Herald Tribune, by reference~~  
from the Director's Office advised that they have from several sources information to the effect that the Director, in addition to his other worries, is taking charge of censorship. He wanted to know if this was correct.

I replied by stating I was not in a position to comment one way or the other. However, a check would be made and I would call back.

Inasmuch as the Washington News Service news flash this morning carried a statement that the Director was named Director of Censorship until a civilian could be appointed, Mr. Tolson and I suggest that Mr. Kelly's request be answered by referring to the substance of the Washington news ticker without it being attributed to us.

Respectfully,

L. B. Nichols

RECORDED  
&  
INDEXED  
W.M.

65-62786-209

bc

FEDERAL BUREAU OF INVESTIGATION	
8 DEC 22 1941	
U. S. DEPARTMENT OF JUSTICE	
EX-17	

RECORDED  
INDEXED  
W.M.  
8 DEC 31 1941  
EX-17

JOHN EDGAR HOOVER  
DIRECTOR



Federal Bureau of Investigation  
United States Department of Justice  
Washington, D. C.

December 9, 1941

HHC:BG

MEMORANDUM FOR THE DIRECTOR

RE: CENSORSHIP

There is transmitted herewith a copy of the ~~minutes~~ of the meeting of the Subcommittee on Organization for Censorship held this morning.

The Committee will reassemble at 8:00 P.M. tonight.

Respectfully,

H. H. Clegg

Attachment

RECORDED  
&  
INDEXED

Ver

62-62736-210

FEDERAL BUREAU OF INVESTIGATION	
8 DEC 22 1941	
U. S. DEPARTMENT OF JUSTICE	

EX-17

8 DEC 6 1941

1/2 R 25

That Is Being Done.

3. Telephone companies have been requested not to permit any Japanese to telephone anywhere outside of Continental United States.
4. Censorship by surveillance is being carried on of international communications by radio and telephone through the only points through which such messages may be sent, New York, Miami, San Francisco and San Juan.
5. Coastal Harbor Stations on the East Coast are being surveilled. It was not known what is being done with reference to the Coastal Harbor Stations on the West Coast or at New Orleans. These stations are operated by A. T. & T. Company and its affiliates.
6. A censor is in the operating room of all cable and radio communication companies transmitting international communications from the United States. Everything which is outgoing is observed by this censor; in other words, ONI is observing or surveilling all cable and international radio communications, except international broadcasting.
7. Telegraph and telephone communications being transmitted across the Mexican Border are being censored.
8. Western Union and Postal Telegraph Companies have been instructed to hold up the delivery of any telegraphic communications coming from outside the United States and not deliver such communications to the [redacted]  
[redacted]
9. There is a censorship of communications to and from Military personnel located at all stations outside the United States.
10. There is a censorship of all communications to and from Naval personnel at all stations outside the United States, at all the bases leased from [redacted] at Guam, at Samoa and also with the Fleet.

By Whom or At Request Of

FBI

ONI

ONI, will inquire as to West Coast and Southern practices

ONI

MID

MID

MID

ONI

b7E

b7D

Re: CENSORSHIP

Minutes of Meeting of Subcommittees on Organization.

The committee met at 9:00 A.M., December 9, 1941, in Room 5256, Department of Justice Building. Those present were: Mr. Clegg, FBI, chairman; Captain Fenn, ONI; Major Corderman, MID; Mr. Jett of FCC; and Mr. Harris, Assistant General Counsel of FCC also accompanied Mr. Jett.

Captain Fenn mentioned the difficulty that had arisen last night because the Western Union and Postal Telegraph Companies had been requested to hold up in the District of Columbia all messages destined for six Axis-controlled countries. Captain Fenn had sent a message to his New York cable censor, agreeing for the telegraph companies to dispatch the messages to New York so that they could be censored before they were dispatched. It was explained to Captain Fenn that official representatives of the State, War and Navy Departments had concurred in this particular request; that it was apparently unfortunate that his own superiors had not notified him; and that in order to avoid such situations in the future, the following instruction was being issued by Mr. Hoover: Before any requests are made of any commercial or private communication company for any action in holding up, delaying, censoring, monitoring or surveilling communications, by virtue of the power vested in Mr. Hoover by the President, instructions were being issued that first such plans be communicated to Mr. Clegg of the FBI who would take the matter up with Mr. Hoover for the purpose of obtaining clearance or any other opinion, and within a few minutes advice or authority would be transmitted to the individual making the call; that it was only by this means that we could avoid confusing the communications companies.

An exploration was made as to what was being done in the field of censorship at present. (There is not included a recapitulation of those items included in the survey report.)

What Is Being Done

By Whom or At Request Of

1. All messages for transmittal [redacted]

b7E

FBI \*

2. No telephone messages are permitted to be sent into or out of the [redacted]

FBI

\* Discontinued on the night of December 9, 1941, at request of State, War, and Navy Departments except for messages to [redacted]

That Is Being DoneBy Them or At Request Of

- 11. Radio silence has been imposed on commercial ships. FCC
- 12. There is a monitoring of all the frequencies which can be gotten of international communications (not broadcasts) in and out of Mexico, destined to or being received from Axis points. FCC
- 13. There is an observation of espionage stations when located in Central and South America. FCC
- 14. There is a surveillance with a view to determining if there are any transmittals by radio from the following [redacted] b7E  
Test signals have been detected coming from the [redacted] FCC
- 15. There is recorded, translated, analyzed and distributed an analysis of all international broadcasts directed to the Western Hemisphere. The analysis is distributed to about 150 interested governmental agencies. FCC
- 16. There is a constant patrolling of the ether along system lines, looking for illegal radio stations. FCC
- 17. All international broadcasting stations are required to record, translate and make available on request all international broadcasts. FCC
- 18. There has been an Inspector detailed to cooperate with the Base Commander on a 24-hour basis at Mitchel Field, Tampa, Seattle and Los Angeles. The FCC will, upon request, stop radio facilities, requiring them to close down temporarily until further instructions FCC
- 19. The Coordinator of Information Office listens in to all international broadcasts through a central station at New York. COI

What Is Being DoneBy Who or At Request Of

20. A spot-check is made of all foreign language broadcasts over domestic broadcast stations, including Japanese. There are about 200 stations making use of 31 foreign languages. FCC

21. A spot-check is being made on the radio station in Lima which communicates with Tokyo and Berlin and another in Bogota which communicates with Rome and Berlin. FCC

22. There are 1,500 companies operating telegraph, telephone and radio facilities in the Western Hemisphere. Through a committee recently organized, of which Mr. Rockefeller is chairman, a survey is presently being made with a view to purchasing controlling interests in those which are now controlled or dominated by Axis powers. Coordinator of Inter-American Affairs

23. Amateur radio broadcasts have been discontinued except those which are being used by national defense and the Office of Civilian Defense. However, the FCC gives final approval and controls these stations. FCC

24. All commercial codes have been stopped. Later certain codes will be approved. ONI

25. Defense plans have been made for communication with [redacted] cable is cut. FCC b7D

26. Selected radio monitoring for intelligence purposes. FBI

\* \* \*

Proposed and tentative organization charts, identical with the attached, were presented for study and consideration. There was no immediate objection voiced to this organization plan upon preliminary examination.

Work and Problems Not Presently Being Handled

1. It is possible now for announcers to be aliens. All radio operators (technical men) are licensed, fingerprinted, and required to be citizens.

It is recommended unanimously that all aliens employed by broadcasting companies be fingerprinted, that all Axis aliens, including announcers, should be investigated and their names checked against the files of all intelligence agencies.

2. American registered cable addresses are not controlled at present. A code word which is used to designate the addresses as well as the address may be utilized as a possibility that the word might contain some secret message or have special significance. The CNI considers this a part of the cable censorship problem. They are planning to approve those cable addresses up to a certain date and all subsequent to that date will be required to make application and thus be approved by the chief cable censor. All were in agreement that this plan should be put into operation.

3. There is no policy for governing re-broadcasts from foreign countries and from possessions. Speeches by individuals in foreign countries are now permitted to be broadcast in the United States of America.

It was felt by the Committee that this was a problem which was not of major importance at present since outgoing communications would be of more value to the enemy than incoming communications. However, it was felt that authority should be given for controlling all re-broadcasts from foreign countries with the establishment of the Censorship organization.

4. There is no present censorship of foreign language broadcasts. Spot checks of foreign language broadcasts are being made by the FCC. It was felt that many Italian speaking people in New York would be loyal Americans but unable to speak English. They were entitled to receive broadcasts in the Italian language.

It was believed that the Committee on Basic Principles and Policies should consider this problem and make recommendations.

It was recommended that all Japanese language broadcasts be discontinued immediately. The Federal Communications Commission will determine the number of stations involved and the Attorney General has been asked if there is legal authority for the suggested action.

5. In the event it is found desirable to discontinue any other foreign language broadcasts, the closing down of a station should be on a specific violation basis and on a basis of a specific station to be closed down and even then consideration should be given to making the broadcasts entirely in English on those specific stations. A broad general requirement to discontinue foreign language broadcasts is not recommended. Valuable patriotic services may in fact be rendered by such types of broadcasts.

6. There is no censorship at the present on broadcasts which by the very nature of the broadcast can be heard outside the United States.

It was recommended that the fingerprinting, investigation, and checking against intelligence files of all aliens on the broadcasting stations with authority being given for an examination of the script once the Censorship bill is passed, would take care of this difficulty.

7. There is no official approval of a liaison between American censorship and the Canadian and [redacted] censorship establishments. It was felt that for the time being the present arrangement of contact with [redacted] censorship establishment and the system of receiving the benefits of their intercepts should be continued as at present. b7D

8. In Alaska the Army is checking on matters of military concern whenever the message can be surveilled or intercepted. The FCC endeavors to locate illegal stations. However, there are hundreds of fishing stations, 99 per cent of which are connected with the mainland or interior points by telephone although there is some radiotelegraphy. The Army Alaska Defense Command desires control of all stations located within Alaska. However, it was noted there was no control over ship to shore communications and there were no facilities presently in Alaska for this purpose.

It is recommended that a liaison arrangement be established between the Military, Naval, Coast Guard, and FCC establishments in order to control and censor communications facilities in Alaska and vicinity.

9. There is no national censorship presently in Iceland. However, the Army and Navy are offering their personnel which will be used by the Icelandic National Censorship establishment and this will be in operation within a short time. This apparently will take care of the problem.

10. United Press is now receiving directly from Germany on its own receivers news which it republishes in the press. The Associated Press has asked authority for similar facilities and has stated that at the suggestion of the [redacted] government they were asking this authority. The FCC has agreed to conduct technical surveillances on the existing receiver. However, it appears that such reception and republication is within legal rights. The investigation by FCC which was promised by Mr. Jett will seek to establish if there is anything suspicious with reference to the transmittals. b7D

11. Press Censorship. Military and Naval authorities are primarily concerned with what goes out of the country and its possessions and are but slightly concerned with what comes in. All outgoing press communications by cable or radio will automatically be censored by the Naval Intelligence authorities. It was felt that there should be a free

flow of incoming communications for press publication but that the censor should receive a "drop copy" of the communication which would be immediately dispatched to various papers and the censor would communicate by telephone in the event the drop copy disclosed information prejudicial to the interests of the United States. It was felt that the problem of regulating what is published in newspapers and by radio broadcasts domestically in the United States was a question of the Sub-Committee on Basic Principles and Policies to which this matter has been referred.

12. Postal Censorship. In the examination of mail for censorship, it should be examined in the following sequence or priority: (1) air mail; (2) registered or insured mail; (3) ordinary mail; (4) prints; (5) parcel post.

13. Radio broadcasts. It was believed that authority should be obtained which would permit the review of script used in broadcasts from possessions. For example, broadcasts have been heard to the effect that it was a clear, fair, moonlit night in Manila. This information was definitely of value to the enemy who may be planning an air raid. The script of all broadcasts should be examined when coming from any of the American possessions.



DO 6  
HHC:MS  
DOB

Federal Bureau of Investigation  
United States Department of Justice  
Washington, D. C.

December 12, 1941

MEMORANDUM FOR THE DIRECTOR

Re: Censorship - State

✓ Mr. Tolson  
✓ Mr. E. A. Tamm  
✓ Mr. Clegg  
✓ Mr. Glavin  
✓ Mr. Ladd  
✓ Mrs. Nichols  
✓ Mr. Tracy  
✓ Mr. Rosen  
✓ Mr. Carson  
✓ Mr. Coffey  
✓ Mr. Hendon  
✓ Mr. Holloman  
✓ Mr. Quinn Tamm  
✓ Mr. Harbo  
Tele. Room  
Tour Room  
Mr. Kease  
Miss Beahm  
Miss Gandy

Concerning the attached communication from Mr. Gordon that there be one cryptographic office in the Government service and it should be placed under Censorship, I do not agree.

The FBI, for example, needs its own laboratory, code experts, and cryptographers to handle intelligence problems. Censorship will have all it can do to handle the problems which arise in connection with their handling of mail.

Your reply to Mr. Gordon that this matter will be presented to the Committee on Organization and Operations is attached hereto.

Respectfully,

H. H. Clegg

RECORDED

4 JAN 6 1942

62-62736-211	
FEDERAL BUREAU OF INVESTIGATION	
8	DEC 19 1941
U. S. DEPARTMENT OF JUSTICE	
RECORDED	

174886

JAN:JM

December 20, 1941

10:05 PM

MEMORANDUM FOR MR. TOLSON  
MR. TALM  
MR. LADD

I called SAC Pfooper at San Francisco and while discussing another matter, I advised him that I had just received a call from SAC Shivers at Honolulu advising me that another package would arrive at San Francisco tomorrow morning on [redacted]. I told him that the same arrangements should be made to pick up the package as were made before. I did, however, tell him that it would not be necessary to have an Agent bring the package to Washington and that instead it should be sent to the Bureau by air mail special delivery. He said that he would take care of this matter. b7E

Very truly yours

John Edgar Hoover  
Director

62-62736-212

FEDERAL BUREAU OF INVESTIGATION

3 DEC 22 1941

U. S. DEPARTMENT OF JUSTICE

12-21-11  
1:00pm

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mr. Holloman \_\_\_\_\_  
Mr. Quinn Tamm \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

137



Federal Bureau of Investigation  
United States Department of Justice  
Washington, D. C.

HMK:WGR

December 19, 1941

Received: 3:15 P.M.

Transcribed: 10:30 P.M.

MEMORANDUM FOR MR. D. M. LADD

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mr. Holloman \_\_\_\_\_  
Mr. Quinn Tamm \_\_\_\_\_  
Mr. Harbo \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Tour Room \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Miss Beahm \_\_\_\_\_  
Miss Candy \_\_\_\_\_

In connection with your conversation with SAC Pieper last night regarding the package which was being sent from Honolulu to San Francisco, Mr. Pieper advised me that they had effected getting this package into their custody as they did the last package. He stated that the package consisted of ten large manila envelopes, sealed and bound together with rubber bands. He stated that they will rewrap the envelopes and send them air mail special delivery to the Bureau, marked for your attention. He stated that he did not know when they would leave San Francisco inasmuch as the weather is bad there, but they will take the package right to the post office and try to advise you when this package might be expected at the Bureau.

Respectfully,

*Harry M. Kimball*  
H. M. Kimball

RECORDED

62-62736-213

FEDERAL	REGISTRATION
5 Dec 23 '41	✓
U. S. DEPARTMENT OF JUSTICE	

*W. J.*  
137

HHC:LH

December 17, 1941

PERSONAL AND STRICTLY CONFIDENTIAL

Mr. George A. Gordon  
Acting Chief  
Division of Foreign Activity Correlation  
Department of State  
Washington, D. C.

Dear Mr. Gordon:

There are transmitted herewith five communications from the Japanese Embassy for your information and for such action as appears to be appropriate.

Sincerely yours,

32933

Enclosure

SEARCHED  
&  
INDEXED  
*ans*

62-62736-214

SEARCHED	INDEXED
SERIALIZED	FILED
DEPARTMENT OF JUSTICE	

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mr. Heijerman \_\_\_\_\_  
Mr. Quinn, Tamm \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

COMMUNICATIONS SECTION, 17 DEPT. OF JUSTICE  
MAILER 1153 11/17  
62-62736-214  
DEC 17 1941  
P. M.  
FEDERAL BUREAU OF INVESTIGATION  
U. S. DEPARTMENT OF JUSTICE

31

HHC:MET

December 16, 1941

PERSONAL AND STRICTLY CONFIDENTIAL

Mr. George A. Gordon  
Acting Chief  
Division of Foreign Activity Correlation  
Department of State  
Washington, D. C.

Dear Mr. Gordon:

There are attached hereto undelivered communications addressed to the [redacted] consisting of sixteen Western Union telegrams, and three Postal Telegraph messages.

b7E

Sincerely yours,

33035

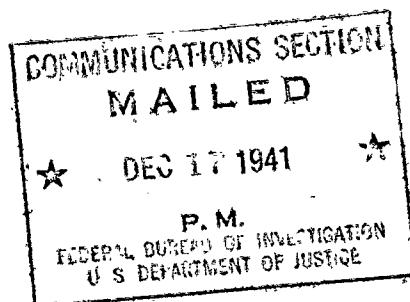
REGULAR  
&  
INDEXED  
(44)

62-12736-215

Attachment

NOTE: No copies retained for Bureau files.

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mr. Holloinen \_\_\_\_\_  
Mrs. Quinn Tamm \_\_\_\_\_  
Mrs. Nease \_\_\_\_\_  
Miss Gandy \_\_\_\_\_



137

hhc;ha

December 15, 1941

451.26

Major W. P. Corderman  
Office of Military Intelligence  
Rock 200, Old Dominion Building  
Clarendon, Virginia

PERSONAL AND STRICTLY CONFIDENTIAL

Dear Major Corderman:

I want to point out to you that it is very urgent and important that mail addressed to the Federal Bureau of Investigation be cleared promptly.

I would like to have included in the Rules and Regulations promulgated to the various censors, stations and establishments, the statement that ~~FBI~~ mail, radiograms and telephone calls should be interfered with or delayed in no way and that the messages should be expedited for very obvious reasons. Of course the necessity for this action is apparent, but I think it should be made clear to all stations and all examiners.

I would appreciate receiving a copy of these instructions.

Sincerely yours,

Franklin D. Roosevelt

Mr. Tolson  
Mr. E. A. Tamm  
Mr. Clegg  
Mr. Foxworth  
Mr. Glavin  
Mr. Ladd  
Mr. Nichols  
Mr. Rosen  
Mr. Carson  
Mr. Dreyton  
Mr. Quinn Tamm  
Mr. Henden  
Mr. Tracy  
Miss Gandy

SEARCHED  
INDEXED  
FILED  
DECEMBER 15 1941  
FEDERAL BUREAU OF INVESTIGATION  
W.M.A.I.L.E.D.

SEARCHED  
INDEXED  
FILED  
DECEMBER 15 1941  
FEDERAL BUREAU OF INVESTIGATION  
W.M.A.I.L.E.D.

SEARCHED  
INDEXED  
FILED  
DECEMBER 15 1941  
FEDERAL BUREAU OF INVESTIGATION  
W.M.A.I.L.E.D.

HHC:pj

RECORDED 12-2731-217  
December 20, 1941

PERSONAL AND CONFIDENTIAL

Captain T. S. Wilkinson  
Director of Naval Intelligence  
Navy Department  
Washington, D.C.

Dear Captain Wilkinson:

Reference is made to your letter of December 16, 1941, your reference Op-16, A3-1/A7-2(12-9-41), Serial No. 3172316, concerning further meetings of the Censorship Committee.

In view of the designation of Mr. Lynch Price as Director of Censorship, I have made no plans to call a further conference and have turned over to Mr. Price the results of the work of the various committees up to date. I appreciate very much your own assistance.

With best wishes,

Sincerely yours,

J. Edgar Hoover

EDGAR HOOVER  
FEB 25 1942

Q

In reply refer to No.

(Op-16  
A3-1/A7-2(12-9-41)  
Serial No. 3172316)

NAVY DEPARTMENT  
OFFICE OF NAVAL INTELLIGENCE

WASHINGTON

Mr. T. Clegg.....  
Mr. E. A. Tamm.....  
Mr. Clegg.....  
Mr. Glavin.....  
Mr. Ladd.....  
Mr. Nichols.....  
Mr. Tracy.....  
Mr. Rosen.....  
Mr. Careon.....  
Mr. Coffey.....  
Mr. Heidorn, 1941.....  
Mr. Holzman.....  
Mr. Quisenberry.....  
Mr. Nease.....  
Miss Gandy.....

Dear Mr. Hoover:

Thank you very much for the draft of objectives of the censorship organization which you sent me after our last meeting. I have not acknowledged hitherto as I was awaiting a call for the second meeting.

Hoping to see you shortly -

Very sincerely,

*T. S. Wilkinson*  
T. S. WILKINSON.  
Captain, U. S. Navy,  
Director of Naval Intelligence.

Mr. J. Edgar Hoover, Director,  
Federal Bureau of Investigation,  
Department of Justice,  
Washington, D. C.

RECORDED

62-62936-217

FEDERAL BUREAU OF INVESTIGATION
5 DEC 23 1941
U. S. DEPARTMENT OF JUSTICE

ack  
12/10/41  
J. E. H.

# NAVY DEPARTMENT

## OFFICE OF CHIEF OF NAVAL OPERATIONS

## **WASHINGTON, D. C.**

二二二

**OFFICIAL BUSINESS**

**PENALTY FOR PRIVATE USE TO AVOID  
PAYMENT OF POSTAGE, \$300.**

DEPARTMENT  
OF NAVAL OPERATIONS  
WASHINGTON, D. C.  
X  
CIAL BUSINESS

12117141 DT

BTO

DATE DEC 12 1941

C/OP-1

NAVY AND MARINE

Mr. John Edgar Hoover, Director,  
Federal Bureau of Investigation,  
Department of Justice,  
Washington, D. C.

HHC:MET

December 20, 1941

45131

Mr. Byron Price  
Director of Censorship  
Washington, D. C.

Dear Mr. Price:

In keeping with your request, there is attached hereto a report developed by the Censorship Sub-Committee on Organization and Operations with respect to what has been done by the various Governmental agencies with a view to obtaining the cooperation of the press and radio broadcasting companies in restricting undesirable publications. You will observe that in the absence of specific authorization from any general source for domestic censorship, there have been made comparatively few requests of this type; but the compliance with such requests seems to have been complete.

Of course, you understand that censors are presently observing incoming and outgoing press dispatches transmitted by cable or wireless facilities between the United States and foreign points. The announced policy of the State Department that there be an increased flow of American news into Free China has been made known to the War and Navy Departments censors. The purpose of the policy is to permit the American interpretation of the news to reach Free China in order to prevent a monopoly by Japanese news agencies.

In addition to the specific agencies listed in the enclosure, inquiries were also made with negative results of the U. S. Coast Guard, the Post Office Department, the Federal Communications Commission, the

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mr. Holloman \_\_\_\_\_  
Colon Tolson \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Miss Candy \_\_\_\_\_

RECORDED

&

INDEXED

62-62736-218  
FBI - WASH. D. C.  
DEPT. OF JUSTICE  
1230 P.M. 12/20/41  
P.M. 12/20/41

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 12-20-2010 BY SP/11

COMMUNICATIONS SECTION	
MAILED	
DEC 20 1941	
P. M. B7	
FEDERAL BUREAU OF INVESTIGATION U. S. DEPARTMENT OF JUSTICE	

F406

Economic Defense Board, the Immigration and Naturalization Service, and the State Department.

With assurances of best wishes and highest regards,

Sincerely yours,

J. E. L. - "Tommy"

Enclosure

December 20, 1941

WHAT HAS BEEN DONE WITH RESPECT TO OBTAINING  
COOPERATION OF THE PRESS AND RADIO BROADCASTING  
COMPANIES IN RESTRICTING UNDESIRABLE PUBLICATIONS

451-38

TREASURY DEPARTMENT:

Information was received

1. That when the Coast Guard was transferred to the Navy Department, the Treasury Department requested representatives of the press to publish nothing about this transfer until an announcement was made by the Navy Department, and full compliance was obtained.
2. The Treasury Department requested the press not to publish information concerning the movement of certain ships, and full compliance was obtained.

WAR DEPARTMENT:

The War Department has collaborated with representatives of the Navy and Justice Departments and OPI in working out a program of restriction of information, relating to national defense, at the source. This, however, has not been put into effect up to the present time. The Director of the Bureau of Public Relations announced at a press conference on December 8, 1941, the application of the Espionage Act and requested the cooperation of the press in restricting information relating to national defense.

JUSTICE DEPARTMENT:

Mr. Gilford advises that an informal request had been made to press representatives attached to the Department of Justice Building to check with the Department of Justice on all questionable matters in order to obtain clearance before publication.

NAVY DEPARTMENT:

The Secretary of the Navy on December 13, 1941, issued a statement that due to the present war conditions, publicity regarding the presence or movements of British or Allied vessels should be avoided.

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mr. Holloman \_\_\_\_\_  
Mr. Quinn Tamm \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Miss Candy \_\_\_\_\_

FEDERAL BUREAU OF INVESTIGATION:

Complaints were received that weather reports were being given by broadcast announcers from the Philippines and Hawaii. A telephone call was made to ranking officials of the National Broadcasting Company, the Columbia Broadcasting System and the Mutual Broadcasting System and their advice was asked as to what could be done. Each requested that Army and Navy censors in any cutlying posts feel free to contact the announcers, with advice. One of the broadcasting concerns wired all stations to be careful about giving out any information which might be of aid to the enemy. They cited in their wire a

specific example of a quiz program where a child was asked where she was going and it was developed that she was en route to the Navy Yard to give some packages to her father who was leaving the next morning for Iceland. The specific instruction was to make certain that no such information was permitted to be broadcast. There have been no subsequent complaints.

U. S. MARITIME COMMISSION: On December 8, 1941, the Commission issued the following statement to press and radio:

"The United States Maritime Commission, in adopting a war-time policy, requests all agencies of public information to refrain from the publication or announcement of anything, or the use of photographs, which contain any information, either direct or indirect, concerning the movement, position, cargoes, or destination of any merchant vessels in any waters. Full cooperation with the Commission in the execution of this war-time policy will be appreciated."

Later this statement was supplemented by asking that no publicity regarding launchings be given in advance of such launchings.

THE COORDINATOR OF INFORMATION: maintains a central office in New York with wire connection to all international broadcasting stations of the United States, except those on the Pacific Coast. He is in a position to observe and check on the transmissions from all such stations and reports that at the present time all news transmitted by such stations is furnished by the domestic press associations, the Coordinator of Inter-American Affairs and his own organization. He further reports that a Navy censor is on duty at his New York office and also at the KGBI Pacific Coast Station.

8

Mr. Tolson ✓

Mr. E. A. Hamm 45135

Mr. Glavin ✓

Mr. Ladd ✓

Mr. Nicholson ✓

Mr. Rosen ✓

Mr. Carson ✓

Mr. & Tam ✓

Mr. Tracy ✓

THE LIBRARY OF CONGRESS

Mr. Edgar Hoover

Mr. Tolson	.....
Mr. E. A. Tamm	.....
Mr. Clegg	.....
Mr. Givin	.....
Mr. Ladd	.....
Mr. Nichols	.....
Mr. Tracy	.....
Mr. Rosen	.....
Mr. Carson	.....
Mr. Coffey	.....
Mr. Hendon	.....
Mr. Quinn Tamm	.....
Miss Gandy	.....

in this

suggestion

needs to be  
checked in  
Literature  
Dept.

REC'D 8 DECEMBER 1941  
SEARCHED  
INDEXED  
FILED

Mr. Tolson	.....
Mr. E. A. Tamm	.....
Mr. Clegg	.....
Mr. Givin	.....
Mr. Ladd	.....
Mr. Nichols	.....
Mr. Tracy	.....
Mr. Rosen	.....
Mr. Carson	.....
Mr. Coffey	.....
Mr. Hendon	.....
Mr. Quinn Tamm	.....
Mr. Holloman	.....
Mr. Harbo	.....
Tele. Room	.....
Tour Room	.....
Mr. Nease	.....
Miss Boehm	.....
Miss Gandy	.....

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67-62736-219

FEDERAL BUREAU OF INVESTIGATION

8 DEC 23 1941

U. S. DEPARTMENT OF JUSTICE

RECEIVED

8

6

OFFICE OF  
THE LIBRARIAN OF CONGRESS

Mr. M.

Mr. Edward Mead Earle of the Donovan Office called to say that he would like to pass the following on to you as a member of the committee on censorship and you, in turn, if you like, may pass it on.

He thinks the whole question of how much necessary information issued by the weather bureau should be looked into. For example, he says the Weather Bureau publishes a map in various newspapers throughout the U. S. (he refers particularly to the one in the New York Times) which is definitely valuable military information to the enemy and the publication of such maps should be stopped. He went on to say that the Germans are experts at gleaning information of this kind.

tmb

12-11

*Meatless Collection*  
Richard M. T.

62-62736-219

THE LIBRARIAN OF CONGRESS  
WASHINGTON, D. C.

OFFICIAL BUSINESS



PENALTY FOR PRIVATE USE TO AVOID

PAYMENT OF POSTAGE, \$300

MAIL  
EARLY  
FOR  
CHRISTMAS

Mr. J. Edgar Hoover  
Federal Bureau of Investigation  
Washington, D. C.

Confidential

61-62736

220

RECORDED

RHC:BG

December 20, 1941

PERSONAL AND STRICTLY CONFIDENTIAL

Mr. Archibald MacLeish  
Librarian  
Library of Congress  
Washington, D. C.

Dear Mr. MacLeish:

Reference is made to your letter dated December 15, 1941, concerning the needs of libraries and the need for government study of enemy propaganda.

In view of the appointment of Mr. Byron Price as Director of Censorship, I am taking the liberty of referring your communication to him. I am also furnishing him a copy of the complete survey report which records the practices by which materials intercepted by Post Office and Treasury employees are transmitted to you.

Sincerely yours,

J. Edgar Hoover

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Gliezz \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Holden \_\_\_\_\_  
Mr. Hellerman \_\_\_\_\_  
Mr. Quinn Tamm \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

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JAN 1 1942 COMMUNICATIONS SECTION  
FEDERAL BUREAU OF INVESTIGATION  
U. S. DEPARTMENT OF JUSTICE

COMMUNICATIONS SECTION  
MAILED  
★ DEC 20 1941 ★

P. M.

OFFICE OF FACTS AND FIGURES

WASHINGTON

h

December 15, 1941

THE DIRECTOR

Dear Mr. Hoover:

I have spent some time looking over the draft of tentative objectives of censorship of international communications, dated December 9. It looks good to me. I think there ought to be specific provisions in any such statement of objectives for the needs of libraries and government study of enemy propaganda. That is, reputable libraries ought to be permitted to receive materials, even though of a propaganda nature, under proper safeguards, and all material ought to be made available at some point for study by proper government officials. The best point in Washington would, I think, be the Library of Congress. You are familiar with the present practice which sends all propaganda materials intercepted by the Post Office to the Library.

Faithfully yours,

*Archibald MacLeish*  
Archibald MacLeish

Mr. J. Edgar Hoover  
Federal Bureau of Investigation  
Washington, D. C.

RECORDED

INDEXED

62-62736-220

FEDERAL BUREAU OF INVESTIGATION
5 Dec 23 41
U. S. DEPARTMENT OF JUSTICE

ack & copy sent  
to Price  
12/20/41  
JES

ph ref

Mr. Tolson.....
Mr. E. A. Tamm.....
Mr. Clegg.....
Mr. Glavin.....
Mr. Ladd.....
Mr. Nichols.....
Mr. Tracy.....
Mr. Rosen.....
Mr. Carson.....
Mr. Coffey.....
Mr. Hendon.....
Mr. Holloman.....
Mr. Quinn Tamm.....
Mr. Nease.....
Miss Gandy.....

REC'D - 6274 - 221  
HIC:EG

December 20, 1941

~~PERSONAL AND STRICTLY CONFIDENTIAL~~

Mr. Byron Price  
Director of Censorship  
Room 4403, Post Office Building  
Washington, D. C.

RE: PRESS CENSORSHIP

Dear Mr. Price:

There is inclosed herewith, in duplicate, a photostatic copy of a letter with its inclosures, which was forwarded to me by Mr. George N. Carpenter of The Gazette, Montreal, Quebec, on December 15, 1941. The inclosures relate largely to press censorship and they are being transmitted for your information.

Although the original policy with reference to censorship has related to international communications, there has been an oft-expressed feeling by certain members of a liaison committee which I designated that press and radio broadcast censorship would best operate on a voluntary, cooperative basis. It was felt that representatives of the press, including syndicates and representatives of broadcasting companies, might meet with the officials in charge of censorship and devise a system for the voluntary censorship of publicity by these media, with officials of the censorship organization acting in an advisory capacity. This is similar to the procedure in England. The view has further been expressed that in the United States this voluntary censorship establishment should be a part of the national censorship organization instead of a part of a separate agency, such as "The Ministry of Information."

There are also attached hereto photostatic copies of a suggested plan devised by Lieutenant Colonel Percy G. Black of the U. S. Army which, in effect, establishes control agencies of information and propaganda. There has been no action taken whatsoever with reference to Colonel Black's suggestions by any of the sub-committees which have been studying censorship practices and

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mr. Helloman \_\_\_\_\_  
Mr. Quinn Tamm \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

4 JAN 1 1942 *214*

COMMUNICATIONS SECTION	
MAILED 33531	
★	DEC 20 1941
P. M.	
FEDERAL BUREAU OF INVESTIGATION	
U. S. DEPARTMENT OF JUSTICE	

*S*

Page 2

therefore this plan is being sent to you for your information  
and for such action as appears to you to be advisable.

Also, you will find inclosed herewith copies of a  
letter from Mr. Archibald MacLeish, the Librarian of Congress,  
which contains a further suggestion with reference to the  
Government's study of enemy propaganda.

Sincerely yours,

S. E. [Signature]

Inclosures

HIC:BG

December 20, 1941.

Mr. George H. Carpenter  
The Gazette  
1000 St. Antoine Street  
Montreal, Quebec, Canada

Dear Mr. Carpenter:

I want to express to you my sincere appreciation for your letter of December 15, 1941, with which you inclose a file relating to press censorship.

For your information, I was designated by the President of the United States to take charge of censorship for the formative period and until censorship laws were passed and the regular Director of Censorship appointed. The Director of Censorship, Mr. Byron Price, has now been appointed and I am taking the liberty of transmitting to him copies of the inclosures with your letter, in order that he may have the benefit of the information which you were kind enough to transmit.

I appreciate very much your interest and I feel sure that this material will be of definite benefit to Mr. Price who, I am informed, will assume the duties of Director of Censorship at a very early date.

With assurances of my best wishes, I am

Sincerely yours,

J. Edgar Hoover

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mr. Holloman \_\_\_\_\_  
Mr. Quinn Tamm \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

COMMUNICATIONS SECTION  
M A I L E D

★ DEC 20 1941 ★

P. M.  
FEDERAL BUREAU OF INVESTIGATION  
U. S. DEPARTMENT OF JUSTICE

CANADA'S BEST  
NEWSPAPER  
ESTABLISHED  
1778  
HARBOUR 2241\*

# The Gazette

Gazette Printing Company, Limited

1000 ST. ANTOINE STREET

MONTRÉAL

See  
Bob

Mr. Tolson  
Mr. E. A. Tamm  
Mr. Clegg  
Mr. Glavin  
Mr. Todd  
COMMERCIAL AND  
COLOR PRINTING  
LITHOGRAPHING Tracy  
PHOTO ENGRAVING  
BOOKBINDING: Rosen

Mr. Carson  
Mr. Coffey  
Mr. Hendon  
Mr. Holloman  
Mr. Quinn Tam  
Mr. Nease  
Miss Gandy

Dec. 15, 1941.

J. Edgar Hoover, Esq.,  
Federal Bureau of Investigation,  
Washington, D.C.

Dear Mr. Hoover,

They've surely given you a  
headache now with this  
censorship business.

Am enclosing a little  
file which may or may not be of use.  
The reason for my interest? I'm a  
Yank, ex 3rd Div. 18th F.A., A.E.F.

Yours with sympathy,

RECORDED

George H. Carpenter  
562-62736-22  
RECEIVED  
INVESTIGATION  
5 DEC 23 1941  
U.S. DEPARTMENT OF JUSTICE

ENCL BEHIND FILE

ENCLO. NO. 5

See  
Bob  
See  
Mr. Rice  
miss  
act. & rec  
12/23/41  
V.P.

GEORGE H. CARPENTER

JOHN EDGAR HOOVER  
DIRECTOR



Federal Bureau of Investigation  
United States Department of Justice  
Washington, D. C.

December 16, 1941

RPK:PC

MEMORANDUM FOR MR. D. M. LADD

Received: 3:00 PM

Transcribed: 4:40 PM

Mr. Fletcher Warren of the State Department called and stated he would like to review the telephone communication situation as it stands at the present time. He stated it is his understanding that [redacted] connected up with the Department of State; [redacted]

[redacted] He advised that [redacted] and wanted to know if it would be possible to get a line set up between [redacted] [redacted] He advised that between [redacted] he does not know as yet who will represent them and wanted to know if it would be possible to have a line connected up with the State Department. I advised Mr. Warren that I believed this could be done.

Mr. Warren stated he would like to suggest (he did not know whether it is technically possible or not, but it does not exist at the present time) that when the lines are set up between [redacted] that it be a two-way communication. He stated if this could be done, he would like to have it done with reference to all the other [redacted] and then have their lines disconnected with the State Department. He advised, however, that Mr. Long would still like for the [redacted]

[redacted] to have a two-way communication and also a line with the State Department because this country has been nicer to our people than any other country. I told Mr. Warren I believed it would be possible to have these two-way communications, but that I would check on it and he would be advised. Mr. Warren stated that before we take any action, he would like to get definite instructions from Mr. Long as to how he would like all of these lines connected and as soon as he finds out, he will advise the Bureau.

b7E

RECORDED & INDEXED  
Respectfully,  
R. P. Kramer

R. P. Kramer

62-63736-222

FEDERAL BUREAU OF INVESTIGATION	
DEC 20 1941	
U. S. DEPARTMENT OF JUSTICE	
FIVE	

137

ROUTINE LIP

CENSORSHIP OFFICE

Do Not Detach

Date DEC 11 1941

Routine

Urgent

From:

To:

Captain Fenn

Comdr. Carr

FBI

Lt. Comdr. Padgett (L lego)

Lt. Comdr. Riggs

Lt. St. Claire

Lt. Boone

Lt. (Jg) Gunther

Lt. (Jg) Hall

Lt. (Jg) Nesbitt

Lt. (Jg) Purcell

Lt. (Jg) Putnam

~~So Mr. [unclear]~~ ✓

~~King Kamball~~

ARMY

~~Robert~~

~~Major Cordesman~~

~~Joe Sanguin~~

Captain Jacobus

Captain Wadsworth

Note: Re: Abens

~~return to:~~

Mr. Hold for your  
info.

① Memorandum of cables, etc.

1 ENCL. 4  
10/22/41

RECORDED & INDEXED

62-62736-223

FEDERAL BUREAU OF INVESTIGATION
4 DEC 22 1941
U. S. DEPARTMENT OF JUSTICE
RECORDED

~~CONFIDENTIAL~~

DML:CSH

December 22, 1941

RECORDED

62-65436-224

45120

**MEMORANDUM FOR THE ATTORNEY GENERAL**

Reference is made to my memorandum of December 15th, making inquiry concerning the manner of handling complaints growing out of violations of the Presidential Proclamation dealing with the possession of cameras, short-wave radios, et cetera, by enemy aliens.

It would be appreciated if a ruling with reference to the handling of these cases could be received, inasmuch as a large number of these complaints are being received by this Bureau.

Respectfully,

નોંધા

John Edgar Hoover  
Director

DEC 22 6 17 PM '41  
DEC 23 11 03 PM '41  
REGALIA-PIPER INC  
F B I  
DEPT OF JUSTICE

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Cleasby \_\_\_\_\_  
Mr. Glevin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mr. Holloman \_\_\_\_\_  
Mr. Clegg Tolson \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

RECEIVED  
JUL 14 1961

11 640b

JOHN EDGAR HOOVER  
DIRECTOR



Federal Bureau of Investigation  
United States Department of Justice  
Washington, D. C.

HHC:MET

December 17, 1941

MEMORANDUM FOR THE DIRECTOR

The Committee on Organization met at 2:00 P. M. today, Major Corderman, Captain Fenn, Mr. Jett, and Mr. Clegg, as chairman, being present. The following subject matters were discussed and recommendations made or action taken accordingly.

1. There is now a considerable accumulation of mail addressed to Axis powers in the United States, located at San Francisco, San Pedro, San Diego, and Calexico. There are an inadequate number of censors to examine this mail promptly and at the same time carry on organizational functions for developing each of the stations already established. There are two possibilities.

(a) To delegate some of the members of the staff of Major Corderman to devote their full time to an examination of this mail, and he would be unable to spare more than a very small number without interfering with his organization plans.

(b) To forward this mail to the [redacted] censors at [redacted] where there are seventy-five [redacted] censors with very little to do since Pacific transportation has practically ceased. [redacted] has offered their services and has agreed that American censorship supervisors could come along to supervise the whole program. Major Corderman can spare five supervisors for this purpose.

b6  
b7C  
b7D

It was the unanimous recommendation of the committee that with one supervisor for each fifteen censors, there would be rather good control over this matter, and that this step should be taken at once.

RECORDED [redacted]

2. Concerning the disposition of the above-mentioned Axis-bound mail.

(a) It was recommended that the registered and insured mail be returned to the U. S. Post Office Department.

62-62736-224

5	DEC 24 1941
FEDERAL BUREAU OF INVESTIGATION	
1448	

for disposition following censorship of this  
mail.

*OK* (b) It was recommended that other valuables be turned  
over to the alien property custodian.

*OK* (c) It was recommended that all other mail [redacted]

b7E

*now P.D. of  
1/27/41  
getting  
that de-  
censor. b.*

3. The President issued a proclamation that no alien could own short wave receiving apparatus or transmitting facilities. The aliens are coming to the FCC headquarters and asking what they are to do. They are being referred by the FCC technicians to the FBI. Communication with Mr. Ladd disclosed that this problem had been presented to the Department of Justice for decision as to proper action.

4. Re Private Leased Wires to Cuba. Captain Fenn has instructed his personnel to censor the two wires, one of which is maintained by Merril, Lynch, Pierce, Fenner, and Beane and by Thompson and McKennon. One of the two wires was used by Lobo and Company, which is one that Captain Fenn said would bear watching. A teletype from the New York Office disclosed that Navy cable censors were not monitoring these stations because of a shortage of personnel.

I took this up with Captain Fenn. He had ordered his men to do this job. He had not heard they were not doing it. He will get immediate compliance with his instructions that these lines be censored.

5. Re Diplomatic Immunity. Concerning the proposed communication to be sent to the head of diplomatic missions in Washington and which was forwarded to Mr. Hoover for consideration, it was the unanimous opinion of the committee

(a) That in view of the size of the [redacted] delegation in Washington, the messages should be signed by the head of the [redacted] mission or any one of four representatives designated by him in writing and reported to the State Department.

(b) As to all other missions, the authority should be limited to the head of the mission and one specifically designated representative whose name is to be reported to the State Department.

b7D

(2a) That the communication to the [redacted]

b7E

[redacted] from censorship. This would permit such action as was necessary, looking toward either exempting or censoring such communications, to be taken. This has particular reference to item number 3 on the suggested communication.

(3a) With respect to item number 4 that "private letters addressed to chiefs of mission in the United States will not be subject to censorship," it was recommended that no private mail be exempted.

(4a) With reference to item number 6 in the proposed communication, it was recommended that the head of the mission and any one official designated by him or any one of the four designated by the head of the [redacted] mission, be permitted to talk in their own language to their own country and to make official calls to any other friendly countries; but it was recommended that there be no consular exemption.

b7D

Mr. Gordon is being advised in the attached letter if approved:

6. Concerning point to point communications in the United States which by virtue of their power of propagation can be heard outside the boundaries of the United States, Captain Fenn stated it was still impossible for him to make any coverage on this sort of communication due to a lack of personnel. Eventually, he felt, some of this material should be monitored.

7. Mr. Gordon of the State Department submitted a recommendation that a cryptograph office be established as a part of the national censorship organization to do all the Government's cryptographic work.

It was the unanimous decision of those present that such an establishment should of necessity be a part of the censorship organization but that other agencies of the Government would have a vital need for such an office in order to carry out their normal operations. Agencies such as ONI, FBI, FCC, MID and others would have a definite need in handling intelligence and crime detection problems for a staff of cryptographers and there should be no attempt to limit or restrict these agencies in this work.

8. Concerning [redacted] mail, Major Corderman reported that at present the War Department censors were doing at some points and on the verge of doing at other points the censorship of airmail communications. This, in fact, he stated was number one on their priority list.

b7E

Respectfully,

*H. H. Clegg*

COPY

December 15, 1941

MEMORANDUM FOR THE ATTORNEY GENERAL

The Presidential Proclamation of December 7, 1941 provides that no enemy alien shall have in his possession, custody or control, various enumerated articles, such as cameras.

The Assistant Collector of Customs at Tampa, Florida has reported to the Federal Bureau of Investigation that there is a German alien at Daytona, Florida who owns a camera establishment.

Inasmuch as the Bureau is not aware of the policy to be followed with reference to the handling of a complaint growing out of a violation of the Presidential Proclamation, it would be appreciated if you would advise me what action, if any, should be taken.

Respectfully,

John Edgar Hoover  
Director

62-62736-224

HHC:MET

December 1, 1941

45120

THE DIRECTOR

Concerning censorship and for such benefit as it may be to the Director in his discussions of the subject, attention in particular is invited to the difference in the attitude of the Army and Naval Officers with reference to military control of censorship. Captain Fenn of the Navy Department was definite and specific in his urgings that the personnel be under military control so that it would be a better disciplined staff. The Army authorities, Major Corderman in particular, on the other hand, indicated that the planning was being done at present but that the Director of Censorship would be a civilian and the organization would be a civilian organization when censorship was established and he wanted to emphasize especially the difference between censorship planning and censorship operations which would be outside of the Army and Navy.

Captain Fenn was definite in his statement that he felt that the personnel engaged on censorship would be under military discipline and control so that they could not resign and then go out and write a book on their activities and practices. It was my impression that Yardley, who wrote a book on black chamber activities, was employed by the military during World War I. I do not know this to be a fact, however, that he was with the military, but it is my definite impression.

Respectfully,

H. H. Clegg

Mr. Tolson   
Mr. E. A. Tamm   
Mr. Clegg   
Mr. Foxworth   
Mr. Glavin   
Mr. Ladd   
Mr. Nichols   
Mr. Rosen   
Mr. Carson   
Mr. Quinn Tamm   
Mr. Hendon   
Mr. Tracy   
Miss Gandy

RECORDED & INDEXED  
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FEDERAL BUREAU OF INVESTIGATION  
8 DEC 19 1941  
U. S. DEPARTMENT OF JUSTICE

JOHN EDGAR HOOVER  
DIRECTOR



Federal Bureau of Investigation  
United States Department of Justice  
Washington, D. C.

December 8, 1941

CHC:PC

MEMORANDUM FOR MR. D. M. LADD

5:15 AM

SAC McKee of the Washington Field Office called and stated that some time last night a call came over on the Italian lines. He stated that he had included in the arrangement, RCA. He advised he has been informed that New York is handling all of the outgoing material through New York and said he would not do anything about this, unless the Bureau desired a special arrangement, because New York gets everything that goes out. He stated the censoring is being done by the Navy.

I told him to let New York handle this.

Respectfully,

*C. H. Carson*  
C. H. Carson

RECORDED

*62-62736-226*

FEDERAL BUREAU OF INVESTIGATION	
2 DEC 11 1941	
U. S. DEPARTMENT OF JUSTICE	

137



HMK:mm

Federal Bureau of Investigation  
United States Department of Justice

Washington, D. C.  
December 8, 1941

MEMORANDUM FOR MR. LADD

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm   
Mr. Clegg \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols   
Mr. Tracy \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Hondon \_\_\_\_\_  
Mr. Quinn Tamm \_\_\_\_\_  
Mr. Holloman \_\_\_\_\_  
Mr. Harbo \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Tour Room \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Miss Gashm \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

On the evening of December 8, 1941, while talking to me about another matter, SAC Fletcher of Seattle brought up the matter of press releases, advising that the newspapers were beginning to print names in connection with recent complaints that they had filed and asked what he should do about it.

I told him that there had been nothing given out about press releases as yet and that he should make no comment whatsoever.

Respectfully,

*Kim*  
H. H. Kimball

RECORDED & INDEXED

*mg*

62-62736-227

FEDERAL BUREAU OF INVESTIGATION	
8 DEC 15 1941 a	
U. S. DEPARTMENT OF JUSTICE	

137



JKM:TD

Federal Bureau of Investigation  
United States Department of Justice  
Washington, D. C.

December 8, 1941

MEMORANDUM FOR MR. LADD

Pursuant to your instructions, I proceeded to Colonel Donovan's office at 10:00 A.M. for a conference concerning short wave radio. Neither Colonel Donovan nor any member of his immediate office had any knowledge relative to such a meeting, but after considerable inquiry, the writer was referred to the office of Mr. Nelson Poynter. It was found that the conference was to be between representatives of the FBI, Nelson Poynter and Mr. Nate David, head of the Technical Division of the Office of the Coordinator of Information.

Mr. Poynter explained that his problem is the monitoring and protection of all matters concerned with short wave transmission from this country. His office is trying to work out a plan whereby responsibility will be taken by some Government agency for each phase and he outlined the following:

I. THE NEWS ITSELF -

Mr. Poynter stated that the Office of the Coordinator of Information will assume responsibility for the actual contents of the broadcast. It is contemplated that in order to do this properly and avoid any "sabotage by the linguists" of the approved texts, they will have the broadcasts recorded and then broadcast from the recordings. He stated that they would welcome spot checks of the contents of such broadcasts at any time by the FBI where the FBI was interested in connection with any of these cases, but that they would take the responsibility for monitoring in this regard.

RECORDED & INDEXED my  
II. PHYSICAL PROTECTION -

Mr. Poynter mentioned that there were two problems involved in this regard, the first being protection of the facilities for transmitting the broadcasts from the studios to the transmitters to avoid "sabotage of the messages", i.e., to prevent persons from cutting in to insert messages or to cause the garbling of the planned broadcast and second the physical security of the transmitter station and facilities themselves.

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mr. Quinn Tamm \_\_\_\_\_  
Mr. Holloman \_\_\_\_\_  
Mr. Harbo \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Tour Room \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Miss Beahm \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

62-62736-228

RECORDED	INDEXED
FEDERAL BUREAU OF INVESTIGATION	
DECEMBER 12, 1941	
THE FEDERAL BUREAU OF INVESTIGATION	
U. S. DEPARTMENT OF JUSTICE	

*Investigating Personnel of Broadcasting Companies*

In this regard, Mr. Poynter and Mr. David stated that this was a job they felt the FBI was well equipped to perform because of its past experience with industrial plant survey work, but that they did not want to make undue requests upon the FBI and thereby burden it to the detriment of its other work and was therefore, promulgating the question as to whether the FBI, ONI or MID should undertake the survey of these facilities, with the understanding that the results would be submitted to the Coordinator of Information with the recommendations, for him to have them put into effect. Mr. Poynter requested that the Bureau's attitude with regard to accepting the responsibility for making these surveys be ascertained and furnished him.

With respect to the scope of such an undertaking, these gentlemen advised that there would be approximately 10 short wave broadcasting stations scattered throughout the United States. This project would necessitate a survey of the transmission facilities between the studio and transmitter and a survey of the transmitting station and equipment in each of these ten instances.

IIE ~~X~~ BROADCASTING PERSONNEL INVESTIGATIONS -

Mr. Poynter and Mr. David were particularly desirous that the FBI undertake investigations of the key personnel of each of the organizations which will undertake these short wave broadcasting duties. They advised that it is contemplated that independent short wave broadcasters will be selected under two or possibly three companies, i.e., NBC, CBS and possibly Mutual or some other group. This would mean that it would be necessary to investigate the personnel of only two or three companies. They estimated there would be between 50 and 100 engineers in such positions that investigation would be desirable and that there would be between 150 and 200 members of the program personnel, which would include the linguists and those who would prepare the programs and scripts. They were of the opinion that there would be a maximum of 350 individuals to be investigated.

Mr. Poynter and Mr. David specifically requested that the FBI undertake these personnel investigations and confidentially advised that although they might be able to get MID or ONI to do this, they felt the FBI was capable of so much better

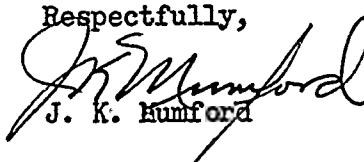
a job that it should be handled by them. They stated that in order to ease the burden which would be placed on the Bureau by making such inquiries, they would request each of the transmitting companies to submit to them a dossier on its personnel and to designate those in particularly vital positions on whom they had any information which might cast suspicion so that the Bureau could undertake investigations of those persons first.

Mr. Poynter raised the question in regard to this investigative matter that he had heard some criticism of the Bureau to the effect that it required "months" to get reports when requested and although he knew that if such were the case the Bureau had good and justifiable reasons, he wondered how long it would take to handle investigations such as would be required under this project. It was pointed out to him that if such investigations were undertaken, they would be handled in the most expeditious manner possible, but that the volume of other duties of relative importance would have to be taken into consideration.

I explained fully to Mr. Poynter and to Mr. David that my mission at their office was to determine the problem they had under consideration and that I could give them no statement of any kind as to what, if any, action could be taken by the FBI; that their comments in the matter would be presented to the appropriate officials at the Bureau for consideration.

Mr. Poynter requested that the writer or some other official of the Bureau in his place be at his office at 3:00 P.M. today, at which time he has arranged a conference of representatives of the Army, Navy, FCC and all other interested Governmental organizations, to arrive at a final decision and to determine the allocation of the duties in connection with this project. He was advised that a representative of the Bureau would be present or he would be advised beforehand. It might again be mentioned that it is Mr. Poynter's intention to reach a final decision with regard to the handling of the above enumerated three features this afternoon and that it is his specific request that the FBI handle investigations of the personnel matters and that if possible the physical survey work, although if this would be burdensome, such duties will be presented to ONI and MID if they will perform them.

Respectfully,



J. K. Mumford

JOHN DOUGAR HOOVER  
DIRECTOR



Federal Bureau of Investigation  
United States Department of Justice  
Washington, D. C.

EAT:GEG

December 8, 1941

Time: 2:55 P.M.

MEMORANDUM FOR THE DIRECTOR

Mr. Nelson Poynter called, advising that Colonel Donovan, with whom he works, has called a meeting for 3:00 P.M. today to consider the International short-wave censorship problem. He stated that he understood you were holding a meeting at the same time today for the purpose of discussing domestic censorship and indicated a desire to avoid any confusion and to obtain the benefits of the discussion at your meeting. I told him that you were holding a meeting in accordance with a directive of the President which was issued this morning; that the meeting would not concern censorship operations or policies but would be a general discussion relative to certain procedural facilities and that you contemplated a future meeting with broad representation for the purpose of working out a program with proper coordination and liaison between all of the interested Government departments. I told him it did not appear that anything would come up at the meeting in which he would be interested and he requested that he be called if anything develops.

Respectfully,

Edward A. Tamm

RECORDED & INDEXED  
262  
241

62-62736-229

FEDERAL BUREAU OF INVESTIGATION	
O DEC 12 1941	
U. S. DEPARTMENT OF JUSTICE	

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

CHG:WGR

To: COMMUNICATIONS SECTION. DECEMBER 18, 1941

62-62736-230  
Transmit the following message to: HONOLULUSECRET CODERADIOGRAMEXPEDITE

LETTER WENT FORWARD FROM POST OFFICE DEPARTMENT, WASHINGTON, D. C. TO POSTMASTER HONOLULU ON SEVENTEENTH INSTANT INSTRUCTING POSTMASTER TO AFFORD YOUR OFFICE PRIVILEGE OF LOCKED POUCH FROM HONOLULU TO WASHINGTON. LETTER INSTRUCTED POSTMASTER TO CONFER WITH POST OFFICE INSPECTOR AND WITH YOU TO MAKE ARRANGEMENTS SO POUCH MAY BE LOCKED IN PRESENCE OF REPRESENTATIVE YOUR OFFICE EACH DAY. ARRANGEMENTS ALSO PERFECTED FOR DELIVERY THIS POUCH AT BUREAU UPON ARRIVAL IN WASHINGTON.

HOOVER

CABLE AND AIR

INITIALED IN  
DIRECTOR'S OFFICE

Mr. Tolson \_\_\_\_\_  
 Mr. E. A. Tamm \_\_\_\_\_  
 Mr. Clegg \_\_\_\_\_  
 Mr. Glavin \_\_\_\_\_  
 Mr. Ladd \_\_\_\_\_  
 Mr. Nichols \_\_\_\_\_  
 Mr. Tracy \_\_\_\_\_  
 Mr. Rosen \_\_\_\_\_  
 Mr. Carson \_\_\_\_\_  
 Mr. Correy \_\_\_\_\_  
 Mr. Hendon \_\_\_\_\_  
 Mr. Holloman \_\_\_\_\_  
 Mr. Quinn Tamm \_\_\_\_\_  
 Mr. Nease \_\_\_\_\_  
 Miss Gandy \_\_\_\_\_

U. S. DEPARTMENT OF JUSTICE  
COMMUNICATIONS SECTION

DEC 19 1941

FEDERAL RADIO

6 JAN 5 1942 2:30  
SENT VIA

M Per

JOHN EDGAR HOOVER  
DIRECTOR



Federal Bureau of Investigation  
United States Department of Justice  
Washington, D. C.

LAH:BG

December 17, 1941

MEMORANDUM FOR THE DIRECTOR

Re: Honolulu-Washington locked pouch for FBI mail.

*Relationship of the Postmaster to the FBI*  
Arrangements have been made with Inspector Williams of the Post Office Department and with Superintendent King so that a letter will go forward today to the Postmaster at Honolulu, instructing the Postmaster to accord to the Honolulu FBI office the privilege of a ~~locked~~ pouch from Honolulu to Washington. The letter will instruct the Postmaster to confer with the Post Office Inspector and with Mr. Shivers and make all necessary arrangements so that the pouch may be locked in the presence of a representative of the Honolulu office each day.

A letter is being written also by the Post Office Department to the Postmaster at Washington, instructing him to make arrangements with the Bureau for the delivery of this pouch in a manner satisfactory to the Bureau - either by special messenger or by Bureau pickup.

Both Inspector Williams and Superintendent King appeared to be extremely anxious to extend every possible assistance.

Respectfully,

RECORDED & INDEXED

H. B. Clegg

Advise Shivers  
by wireless -

u.

62-62736-236

FEDERAL BUREAU OF INVESTIGATION	
7	DEC 19 1941
U. S. DEPARTMENT OF JUSTICE	

Radioogram to Honolulu  
12/18/41

8

Mr. Tolson \_\_\_\_\_  
Mr. E. T. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mr. Holloman \_\_\_\_\_  
Mr. Quinn-Tamm \_\_\_\_\_  
Mr. Harbo \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Tour Room \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Miss Deahm \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

Federal Bureau of Investigation  
United States Department of Justice

San Francisco, California  
December 21, 1941

PERSONAL AND CONFIDENTIAL

Director  
Federal Bureau of Investigation  
Washington, D. C.

Dear Sir:

Enclosed herewith is envelope received  
from [redacted] arriving  
at Treasure Island, San Francisco, 1:45 P.M. today.

b7E

This is from the Special Agent in Charge,  
Honolulu, and marked for your personal attention.

Very truly yours,

*N. J. L. Pieper*  
N. J. L. PIEPER  
Special Agent in Charge

RE:GG  
Enclosure  
AMSD

RECORDED

202 266 244

*Recd. & filed*

62-62736-23

FEDERAL BUREAU OF INVESTIGATION
5 DEC 23 1941
U. S. DEPARTMENT OF JUSTICE
<i>Recd. &amp; filed</i>

No enclos. received in Routing. PW.  
O Censorship of Cables

Federal Bureau of Investigation  
United States Department of Justice  
New York, New York

PERSONAL AND CONFIDENTIAL

Quinn Tamm...  
Mr. Nease.....  
Miss Gandy.....  
Files.....

EEF/NTP

December 16, 1941

Director  
Federal Bureau of Investigation  
Washington, D. C.

Re: [redacted]

NEW YORK CITY

b7E

Dear Sir:

There are transmitted herewith an additional group  
of [redacted] New York City  
on December 14, 1941 in English, foreign languages and  
coded messages which are being forwarded to the Bureau for  
its information.

A [redacted] by this  
Division and in the event any information of value is as-  
certained therefrom, it will be immediately furnished to  
the Bureau.

Very truly yours,

P. E. Foxworth

P. E. FOXWORTH *At*  
Assistant Director

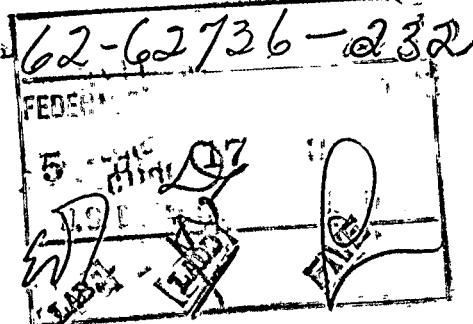
*Copy and Specimens Retained in file*  
12-22-1941

Enclosures

1 ENCL. 5

AIR MAIL - SPECIAL DELIVERY

RECORD



2 DEC 3 1941  
Coded material  
retained in file  
2 & Foreign  
material

JOHN EDGAR HOOVER  
DIRECTOR



HHC:MET

Federal Bureau of Investigation  
United States Department of Justice  
Washington, D. C.

December 10, 1941

✓  
Mr. Tolson  
Mr. E. A. Tamm  
Mr. Clegg  
Mr. Foxworth  
Mr. Glavin  
Mr. Ladd  
Mr. Nease  
Mr. Rosen  
Mr. Carson  
Mr. Drayton  
Mr. Quinn Tamm  
Mr. Norden  
Mr. Coffey  
Mr. Harbo  
Tele. Room  
Tour Room  
Mr. Nease  
Mr. Tracy  
Miss Beahm  
Miss Candy

MEMORANDUM FOR THE DIRECTOR

RE: CENSORSHIP

Mr. Cairns of the Treasury Department called on December 9, 1941, stating he had before him, ready for signature, a delegation of authority from the Secretary of the Treasury to Mr. Hoover for certain phases of censorship to include all types of censorship, communications by telephone, mail and telegraph, with the enemy. He stated that he had communicated with Judge Townsend who had suggested this action. Judge Townsend advised me by telephone that he had suggested the action that the matter be referred to Mr. Hoover for his decision.

After talking with the Director, I informed Mr. Cairns (1) that the Director desired to see the proposed delegation of authority; (2) that the Director felt that inasmuch as the censorship bill was now on the President's desk and as the appointment of a permanent Director of Censorship appeared imminent, this authority should not be delegated but in the event some emergency might arise to call me and an appointment would be made between Mr. Cairns and Mr. Hoover to determine how this emergency should be met and by whom.

I learned today that Mr. Gaston had called Captain Fenn and asked him if he would take this authority and Fenn had told him that he could not take it but he might offer it to the Secretary of War. I called Mr. Cairns and referred to our previous conversation that his letter to the Director this morning indicated they would try to get the Navy to accept it. He pointed out that the Navy is now engaged in censorship of cablegrams and radio telephone calls. I informed him that Mr. Hoover had told the Navy to carry on with that type of work and that no delegation of authority was necessary. He stated they had been trying to get the Army to accept mail and any other censorship not covered by the Navy, but in view of this call he would communicate with this office before he delegated any authority whatsoever. He stated that Mr. Forrestal, Undersecretary of the Navy, would accept delegation of authority for *L*

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*62-62736-234*  
FEDERAL BUREAU OF INVESTIGATION

8 DEC 22 1941

U. S. DEPARTMENT OF JUSTICE

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*11/29/41*  
*8 DEC 31 1941*

Memo - Director  
Page 2

radio and cable censorship and needed no other authority. I told him that our effort was to try to keep wires from getting crossed and before taking any action to first communicate with this office. He stated that the purpose of the Treasury Department persisting in this matter was to avoid criticism for not covering something they were instructed to cover. I told him that my conversation of last evening should be sufficient to take care of this matter since they could communicate with this office in the event any emergency arose and the matter would be handled.

Respectfully,



H. H. Clegg

ADDENDUM: Mr. Cairns later telephoned and advised that he would abide fully by the request of the Director in this matter and that he would not delegate any of the authority without first getting full approval from Mr. Hoover.

JOHN EDGAR HOOVER  
DIRECTOR



Federal Bureau of Investigation  
United States Department of Justice  
Washington, D. C.

HHC:MS

December 12, 1941

Called: 3:00 P.M.  
Dictated: 7:23 P.M.

MEMORANDUM FOR THE DIRECTOR

Re: Censorship - State

Mr. Gordon, State Department, telephoned at 3:00 P.M. He stated inquiry had been made as to whether communications were permitted [redacted]

b7E

He stated the answer was "no," and that if [redacted] must communicate with [redacted] through their own headquarters [redacted]

Respectfully,

H. H. Clegg



62-62736-235

FEDERAL BUREAU OF INVESTIGATION	
7	DEC 22 1941
U. S. DEPARTMENT OF JUSTICE	
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254  
2 DEC 33 1941

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mr. Holloman \_\_\_\_\_  
Mr. Quinn Tamm \_\_\_\_\_  
Mr. Harbo \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Tour Room \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Miss Beahm \_\_\_\_\_  
Miss Candy \_\_\_\_\_

JOHN EDGAR HOOVER  
DIRECTOR



Federal Bureau of Investigation  
United States Department of Justice

Washington, D. C.

December 13, 1941

HHC:LH

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mr. Quinn Tamm \_\_\_\_\_  
Mr. Holloman \_\_\_\_\_  
Mr. Harbo \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Tour Room \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Miss Beahm \_\_\_\_\_  
Miss Candy \_\_\_\_\_

MEMORANDUM FOR THE DIRECTOR

Re: Censorship - War Department

I checked with Major Corderman personally to find out if he had discovered the number of private and leased lines running from the United States to Mexico and what steps he had taken to get censorship of them. He states there is but one such line which has been leased from the A. T. & T. It is leased by J. & S. BACHE, Brokers, in the day time and by the Associated Press at night, and it operates from New York to Mexico City. Nothing has been done about this line as yet as he does not yet have a qualified censor to place on it but he definitely has it in mind.

Respectfully,

H. H. Clegg

8 JAN 1 9 1942

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FEDERAL BUREAU OF INVESTIGATION	
7 · DEC 22 1941	
U. S. DEPARTMENT OF JUSTICE	
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Federal Bureau of Investigation  
United States Department of Justice

Washington, D. C.  
December 14, 1941

HHC:LH

MEMORANDUM FOR THE DIRECTOR

RE: Censorship and ~~Diplomatic Immunity~~—  
State Department

When Mr. Gordon of the State Department and Major Corderman of Postal Censorship were in the same conference on the afternoon of December 13, 1941, I asked them to make an appointment to thoroughly discuss various phases of diplomatic immunity about which they may have any varying opinions. They agreed to communicate with each other Monday for the purpose of fixing an appointment.

Respectfully,

H. H. Clegg

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62-62236-237

FEDERAL BUREAU OF INVESTIGATION	
7	DEC 22 1941
U. S. DEPARTMENT OF JUSTICE	

8 DEC 31 1941  
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Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Land \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mr. Holloman \_\_\_\_\_  
Mr. Quinn Tamm \_\_\_\_\_  
Mr. Harbo \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Tour Room \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Miss Beahm \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

EX-10

MM:BG

December 9, 1941

~~PERSONAL AND STRICTLY CONFIDENTIAL~~

Mr. Archibald MacLeish  
Librarian  
Library of Congress  
Washington, D. C.

Dear Mr. MacLeish:

There is inclosed herewith a Draft of the  
Tentative Objectives of Censorship of International  
Communications, dictated by you as a result of our  
conference today.

Sincerely yours,

Inclosure

32153

RECORDED

COMMUNICATIONS SECTION	
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P. M. 1941	
FEDERAL BUREAU OF INVESTIGATION	
U. S. DEPARTMENT OF JUSTICE	

DEC 29 1941

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FEDERAL BUREAU OF INVESTIGATION	
DEC 10 1941	
U. S. DEPARTMENT OF JUSTICE	

HHC:MS

December 9, 1941

PERSONAL AND STRICTLY CONFIDENTIAL

Colonel William J. Donovan  
Coordinator of Information  
23rd and E Streets, N. W.  
Washington, D. C.

Dear Bill:

In confirmation of my conversation with you today, there is inclosed herewith a tentative draft of basic principles and policies to serve as a guide in the development of censorship organization and operations.

I would sincerely appreciate your advice and comments with reference to this statement of objectives, in order to serve as a guide in our further deliberations and planning.

Sincerely yours,

Inclosure

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mr. Holloman \_\_\_\_\_  
Mr. Quinn Tamm \_\_\_\_\_  
Mr. Nease \_\_\_\_\_

COMMUNICATIONS SECTION  
MAILED

DEC 9 1941

P. M.

FEDERAL BUREAU OF INVESTIGATION  
U. S. DEPARTMENT OF JUSTICE

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FBI - BUREAU OF INVESTIGATION  
DEC 12 1941  
U. S. DEPARTMENT OF JUSTICE

JOHN EDGAR HOOVER  
DIRECTOR



Federal Bureau of Investigation  
United States Department of Justice  
Washington, D. C.

205  
206  
HHC:BG

December 19, 1941

CALLED: 4:50 PM, 12/18  
DICTATED: 10:50 AM, 12/19

MEMORANDUM FOR THE DIRECTOR

RE: CENSORSHIP - STATE

Mr. Gordon, State Department, advised that the ~~United Press~~ at Chungking, China, had requested an early increase in ~~American~~ news. The policy of the State Department, he stated, was that there should be an increased flow of American news into Free China. The indication was that Japanese news was flooding into that area, that the Japanese interpretation of various military engagements was the principal information reaching the Chinese and that American news would present a true picture.

No specific action was requested. However, I notified Captain Fenn immediately and the following morning called Major Corderman and acquainted him with the same statement of policy, for their guidance.

Respectfully,

H. H. Clegg

Adviser Price  
of this.

H.

62-62736-240

FEDERAL BUREAU OF INVESTIGATION	
5 DEC 26 1941	
U. S. DEPARTMENT OF JUSTICE	
[Redacted]	

REF

HHC:LR

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

DECEMBER 22, 1941

To: COMMUNICATIONS SECTION  
62-62736-241  
Transmit the following message to:

SAC, NEW YORK

RE RADIO AND CABLE CENSORSHIP OF HIAS IMMIGRANT SOCIETY ET AL.

THIS MATTER HAS BEEN REFERRED TO DIRECTOR OF CENSORSHIP, BYRON PRICE,  
AT WASHINGTON FOR DECISION.

HOOVER

Initiated in Director's Off

Mr. Tolson \_\_\_\_\_  
 Mr. E. A. Tamm \_\_\_\_\_  
 Mr. Clegg \_\_\_\_\_  
 Mr. Foxworth \_\_\_\_\_  
 Mr. Glavin \_\_\_\_\_  
 Mr. Ladd \_\_\_\_\_  
 Mr. Nichols \_\_\_\_\_  
 Mr. Rosen \_\_\_\_\_  
 Mrs. Carson \_\_\_\_\_  
 Mrs. Drayton \_\_\_\_\_  
 Mr. Quinn Tamm \_\_\_\_\_  
 Mr. Hendon \_\_\_\_\_  
 Mr. Tracy \_\_\_\_\_  
 Miss Gandy \_\_\_\_\_

FEDERAL BUREAU OF INVESTIGATION  
U. S. DEPARTMENT OF JUSTICE  
COMMUNICATIONS SECTIONDEC 22 1941  
2 JAN 8 1942

TELETYPE

SENT VIA

1045 P M Per

FEDERAL BUREAU OF INVESTIGATION  
U. S. DEPARTMENT OF JUSTICE  
COMMUNICATIONS SECTION

DEC 22 1941

TELETYPE

FBI WASH DC 12-22-41 10-45 PM NG

SAC NEW YORK

DUCK.

RE RADIO AND CABLE CENSORSHIP OF HIAS IMMIGRANT SOCIETY ETAL.  
THIS MATTER HAS BEEN REFERRED TO DIRECTOR OF CENSORSHIP, BYRON  
PRICE, AT WASHINGTON FOR DECISION.

HOOVER

END

OK FBI NYC HP

FEDERAL BUREAU OF INVESTIGATION  
U. S. DEPARTMENT OF JUSTICE  
COMMUNICATIONS SECTION

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DEC 22 1941

CH  
TELETYPE

FBI

NYC

12-22-41

2-50

PM

DB

DIRECTOR

Mr. Tolson  
Mr. E. A. Tamm  
Mr. Clegg  
Mr. ...  
Mr. Ladd  
Mr. Nichols  
Mr. Tracy  
Mr. Rosen  
Mr. Carson  
Mr. Coffey  
Mr. Hend...  
Mr. Holloman  
Mr. Quinn Tamm  
Mr. Nease  
Miss Candy

b7E

DUCK. RADIO AND CABLE CENSORSHIP BY U S NAVY NYC. THE CENSORSHIP  
OFFICE AT NY IS PRESENTLY [REDACTED] APPROXIMATELY FIFTEEN HUNDRED CABLE-  
GRAMS DIRECTED TO VARIOUS INDIVIDUALS IN EUROPE. THESE CABLEGRAMS  
WERE SENT BY THE HIAS IMMIGRANT SOCIETY AND THE HICEM INTERNATIONAL  
RELIEF ASSOCIATION. THEY ARE REFERRED TO AS HIAS OR HICEM. THESE OR-  
GANIZATIONS DO A TREMENDOUS BUSINESS IN OBTAINING CUBAN VISAS FOR JEWISH  
REFUGEES IN EUROPE. SUBSEQUENT TO THE PROCUREMENT OF THE CUBAN VISAS,  
THESE IMMIGRANTS COME TO CUBA AND ARE LATER SUPPLIED WITH VIASAS FOR  
ENTRY INTO THE U S FROM CUBA. PRIOR TO DEC SEVENTH FORTYONE IT HAD  
BEEN DETERMINED BY AGENTS OF THIS OFFICE THAT OVER A PERIOD OF APPROX-  
IMATELY TWO YEARS ABOUT FOUR HUNDRED CABLEGRAMS WERE FILED PER DAY BY  
HIAS AND HICEM AND THESE CABLE GRAMS AS WELL AS THE FIFTEEN HUNDRED  
WHICH THE CENSORSHIP OFFICE HAS SUPPRESSED AT THE MOMENT ALL REFER TO

INFORMATION REGARDING THE PROCUREMENT OF CUBAN VISAS FOR PERSONS MOSTLY  
JEWISH, RESIDING IN EUROPE. THE FILES OF THE NY OFFICE DO NOT REFLECT  
ANY INFORMATION CONCERNING THESE ORGANIZATIONS THEMSELVES AS BEING EN-

AGED IN ANY ESPIONAGE ACTIVITIES ALTHOUGH SEVERAL OF THE PERSONS OF THE  
ABOVE ORGANIZATIONS HAVE BEEN INDICATED AS HAVING PRO NAZI LEANINGS

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FEDERAL BUREAU OF INVESTIGATION  
4 DEC 23 1941  
U. S. DEPARTMENT OF JUSTICE  
1-144 REF

PAGE TWO

THE CENSORSHIP OFFICE HAS BECOME QUITE ALARMED AT THE VOLUMBE OF CABLEGRAMS BEING SENT BY THESE ORGANIZATIONS AND TO DATE THEY HAVE

[REDACTED] CENSORSHIP OFFICE IN NY IS NOW DESIROUS

b7E

OF KNOWING WHETHER OR NOT THE BUREAU WOULD CARE TO GIVE AN OPINION AS TO WHETHER OR NOT THESE MESSAGES [REDACTED]

[REDACTED] THE BUREAU MAY BE DESIROUS OF TAKING THIS MATTER UP WITH THE STATE DEPARTMENT FOR THEIR OPINION. IT IS ALSO SUGGESTED THAT BUREAU FILES BE CHECKED FOR ANY INFORMATION CONCERNING THESE ORGANIZATIONS AND THAT I BE ADVISED BY TELETYPE AS TO BUREAU'S DECISION IN THIS MATTER.

FOXWORTH

LINE FOUR FIFTH WORD SHOULD BE "HIAS"

END

OK 2-59P OK FBI WASH DC RMM

IMC:LH

12/22/41 - 241  
December 22, 1941

PERSONAL AND STRICTLY CONFIDENTIAL

Mr. Byron Price  
Director of Censorship  
Room 4403, Post Office Building  
Washington, D. C.

Dear Mr. Price:

Captain Penn in charge of Navy Censorship has called and advised that cablegrams in considerable number were being filed for dispatch by the Hebrew Immigration Assistance Society, the Miss Immigrant Society and related organizations and that he was not disposed to permit a free flow of these communications until additional information was obtained with reference to these organizations.

I am today in receipt of a communication from the New York Office of the FBI indicating that the radio and cable censorship establishment conducted by the United States Navy at New York City is presently holding approximately 1,500 cablegrams directed to various individuals in Europe by the Miss Immigrant Society and the Kicem International Relief Association. It appears that prior to December 7, 1941, and over a period of approximately two years about 400 cablegrams were filed each day by these organizations and they refer to information regarding the procurement of Cuban visas for individuals, mostly Jewish, who reside in Europe. The files of the New York Office of this Bureau do not reflect any information to the effect that these organizations are engaged in espionage activities although several of the persons in the organizations have been indicated as having pro-Nazi leanings. In view of the volume of these messages it was felt that this matter should be referred to you for such action as appeared to you to be appropriate.

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Carlson \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mr. Holloman \_\_\_\_\_  
Mr. Quinn Tamm \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

COMMUNICATIONS SECTION  
MAILED  
DEC 20 1941 ★  
1942  
P. M.  
FEDERAL BUREAU OF INVESTIGATION  
U. S. DEPARTMENT OF JUSTICE

REF ID: A654244  
U. S. DEPARTMENT OF JUSTICE  
FEDERAL BUREAU OF INVESTIGATION  
U. S. DEPARTMENT OF JUSTICE

EX-6

JOHN EDGAR HOOVER,  
DIRECTOR



Federal Bureau of Investigation  
United States Department of Justice

Washington, D. C.  
December 11, 1941

AR:WWW

Rec'd: 5:35 P.M.  
Typed: 6:15 P.M.

MEMORANDUM FOR MR. E. A. TAMM

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Foxworth \_\_\_\_\_  
Mr. Gleavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Drayton \_\_\_\_\_  
Mr. Quinn Tamm \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Harbo \_\_\_\_\_  
Tel. Room \_\_\_\_\_  
Tour Room \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Miss Beahm \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

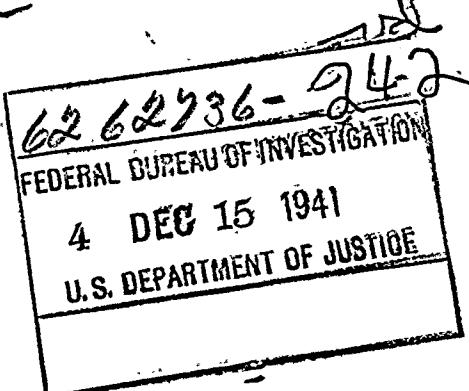
I called SAC Clegg at New Orleans and asked him if they were experiencing any difficulty with the telephone companies in connection with the orders issued by the Bureau. I told him that the telephone company here in Washington has advised that he had been rather insistent with the company in New Orleans.

Mr. Clegg advised that they have been cooperating in every way. As soon as the teletype was received from the Bureau the telephone company was notified and they stated they would do it expeditiously. He stated someone called the telephone company and requested that calls to the West Coast be monitored so the telephone company is monitoring these and stopping those going out of the country. I told Mr. Clegg to make sure that everything is running smoothly between that Office and the telephone company. Clegg stated that it is and that the telephone volunteered to put a technical in their office; that they did not even have to request it be installed.

Respectfully,

A. Rosen

REGARDED  
INDEXED  
4



DEC 6 1941  
254

1-b;hd

January 14, 1942

Special Agent in Charge  
New York, New York

Dear Sir:

The Bureau has been informed that communication companies follow the practice of disposing of carbon copies of messages received and transmitted by placing them in ordinary trash, which is collected by private concerns.

Because of hazards involved in this practice, if it exists, the Bureau is desirous of obtaining information from the headquarters of Western Union and Postal Telegraph Companies concerning this matter.

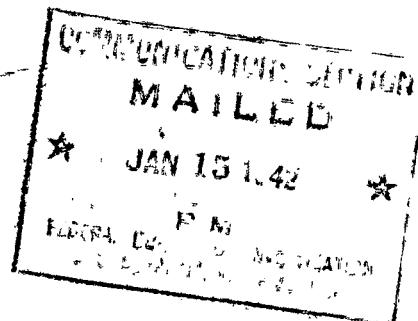
It is desired that in the event the practice does exist, as outlined above, that you point out to the appropriate officials of these organizations the dangers involved and inquire what their reaction is to the possibility of arranging for the safe disposal of copies of messages through burning or other methods.

Please inform the Bureau concerning this matter.

Very truly yours,

John Edgar Hoover  
Director

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mr. Holloman \_\_\_\_\_  
Mr. Quinn Tamm \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Miss Gandy \_\_\_\_\_



Federal Bureau of Investigation  
United States Department of Justice

KANSAS CITY, MISSOURI  
DECEMBER 22, 1941

*J. M. Hance*

Director  
Federal Bureau of Investigation  
Washington, D. C.

Dear Sir:

Reference is made to teletype of the Bureau to all Special Agents in Charge dated December 7, 1941, wherein the Field Offices were instructed to arrange immediately with appropriate communication companies to discontinue all Japanese communications including telegrams and cablegrams destined to any point outside the continental United States.

*Obstruction of cables*  
You are advised that while contacting the officials of the Postal Telegraph Company at Wichita, Kansas, in regard to this matter, Special Agent E. G. COOMBS, resident at Wichita, noted that it is the practice of the Postal Telegraph Company to dispose of carbon copies of messages received and transmitted by that office by throwing them in a waste paper basket. He ascertained from the local superintendent of Postal Telegraph that these waste paper baskets are emptied by contract trash haulers in Wichita, and that all of the messages received and sent by that office would be available for reading to these persons if they used their time to do so. The superintendent advised that beginning immediately he is assigning the duty of emptying the waste paper baskets and burning their contents to a loyal and trusted employee of the Postal Telegraph Company at Wichita in order to do away with this hazard.

RECORDED

62-62736-243

Agent COOMBS points out that perhaps the above investigation policy of the Wichita office in disposing of its trash through contract haulers may possibly exist in other sections of the United States and the possibility afforded to espionage agents of justice by this practice of course is apparent.

*Letter to J. P. D. dated 1/15/42*  
Special Agent THOMAS P. DODD, JR. of this office has had considerable experience with the work of telegraph companies and he informs me that the above practice of

*1/15/42*

*Ex-6*

Director

- 2 -

12/22/41

the Postal Telegraph Company is also followed by the Western Union Company throughout the United States.

The above is being submitted for your information and it is suggested that the Bureau consider the advisability of discussing this matter with the appropriate heads of the Western Union and Postal Telegraph Companies in the United States with a view to possibly working out some arrangement wherein this hazard might be eliminated.

Very truly yours

DWIGHT BRANTLEY  
Special Agent in Charge

MBR:RB  
66-713

JOHN EDGAR HOOVER  
DIRECTOR



Federal Bureau of Investigation  
United States Department of Justice  
Washington, D. C.  
December 20, 1941

JAC:LH

Received: 8:30 a.m.

Dictated: 8:45 a.m.

MEMORANDUM FOR THE DIRECTOR

Re: Censorship - Navy

*Original of talk to*  
Captain Fenn called and stated he had just received word from the San Francisco censor to the effect that United Press had a story and it was on the UP wire, concerning a certain type of aircraft, its speed, proficiency, etc. UP obtained this information in some manner, believed by radio, from Rangoon.

The War Department is quite perturbed about it and does not want information like this circulated or published.

Captain Fenn continued to state that he is reliably but unofficially informed that United Press is maintaining trans-Pacific radio communications and obtaining information from the original source of communication. He does not believe this information is going through Manila or the censor there would stop it so it must be coming by radio.

Captain Fenn thinks this should be taken up with UP immediately.

Respectfully,

H. H. Clegg

RECORDED

62-62736-244  
FEDERAL BUREAU OF INVESTIGATION

INDEXED 12 JEC 24 1941

U. S. DEPARTMENT OF JUSTICE

DX-12

Copy furnished Mr. Price 12/20/41

Refer to Price  
2 JAN 12 1942. Done

JOHN EDGAR HOOVER  
DIRECTOR



JAC:MS

Federal Bureau of Investigation  
United States Department of Justice  
Washington, D. C.

December 16, 1941

Called: 11:15 P.M.  
Dictated: 2:00 A.M.

MEMORANDUM FOR MR. CLEGG

Re: Censorship

At 11:15 P.M. December 15, 1941, Mr. Morris Acers of the San Antonio Field Office telephoned inquiring if any instructions had gone out to Special Agents in Charge concerning the Bureau's interest in censorship. As the military authorities at San Antonio had made numerous inquiries and talked with him concerning censorship and he was not in a position to discuss the matter with them, Mr. Acers desired to know the Bureau's interest in censorship matters.

He was advised that the Director had been temporarily appointed for the purpose of coordinating censorship procedure, and that the Bureau was not taking any active part in the actual mechanics of censorship.

Acers stated the Army had taken over the fifth floor of the Federal Building for administrative offices and were installing the necessary equipment preparatory to carrying on mail censorship. Acers also advised that total censorship was now being practiced in Mexico. When questioned as to the meaning of total censorship, he meant that all mail and communications of any kind going into and out of Mexico were being censored.

Respectfully,

JAC  
A. Carlson

RECORDED

62-62736-245

RECORDED

7 DEC 22 1941

U. S. DEPARTMENT OF JUSTICE

FIVE

RECORDED  
125  
P/M 28 DEC 31 1941

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mrs. Rosen \_\_\_\_\_  
Mr. Carson \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mr. Holloman \_\_\_\_\_  
Mr. Quinn Tamm \_\_\_\_\_  
Mr. Harbo \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Tour Room \_\_\_\_\_  
Mr. Nease \_\_\_\_\_  
Miss Beahm \_\_\_\_\_  
Miss Candy \_\_\_\_\_



Federal Bureau of Investigation  
United States Department of Justice  
Washington, D. C.  
December 15, 1941

Mr. Tolson \_\_\_\_\_  
Mr. E. A. Tamm \_\_\_\_\_  
Mr. Clegg \_\_\_\_\_  
Mr. Glavin \_\_\_\_\_  
Mr. Ladd \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Tracy \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Carlson \_\_\_\_\_  
Mr. Coffey \_\_\_\_\_  
Mr. Hendon \_\_\_\_\_  
Mrs. Holloman \_\_\_\_\_  
Mr. Quinn Tamm \_\_\_\_\_  
Mr. Harbo \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Tour Room \_\_\_\_\_ b7E  
Mr. Nease \_\_\_\_\_  
Miss Beahm \_\_\_\_\_  
Miss Candy \_\_\_\_\_

HHC:lh

Received: 9:30 a.m.  
Dictated: 11:30 a.m.

MEMORANDUM FOR THE DIRECTOR

Re: Censorship - ~~War Department~~

I talked to Major Corderman about [redacted] mail being censored. He stated that they were censoring a small part of it at present. Eventually one hundred per cent would be covered, but there were not enough trained personnel to do the complete job at this time. They would expedite this, however.

Concerning mail crossing into Mexico, Corderman had worked out with the Post Office Department a scheme whereby all the mail for the time being would be routed through San Antonio where he had a station operating. A few employees had started to work at San Antonio Saturday. By Sunday night there were 850 sacks of mail at San Antonio and they were expecting the total to be 2000 by morning. Corderman is working out with the Post Office Department a system whereby the selection of the mail will be on an intelligent basis for sampling until he can get additional personnel trained and on the job. He is working out arrangements whereby there will be no long delay in holding up the mail except a sampling of the whole lot and particularly any mail that is specifically suspected. He is proceeding with the recruiting as rapidly as possible.

Major Corderman stated that the request for funds was sent by special messenger from the War Department to the Bureau of the Budget on Sunday, December 14, and was now awaiting the decision of the Bureau of the Budget. I talked with Mr. Tolson who had contacts with the Bureau of the Budget and asked his cooperation in getting prompt consideration of this request. Mr. Tolson has friends in the Budget Bureau now trying to expedite this.

Respectfully,

RECORDED

H. H. Clegg

INDEXED

62-62736-246

7 DEC 22 1941

FEDERAL BUREAU OF INVESTIGATION

U. S. DEPARTMENT OF JUSTICE

FIVE

8 JAN 1942  
763

JOHN EDGAR HOOVER  
DIRECTOR



HHC:BG

Federal Bureau of Investigation  
United States Department of Justice  
Washington, D. C.

December 20, 1941

MEMORANDUM FOR THE DIRECTOR

RE: CENSORSHIP *91/11a*

I called on Mr. Price, Director of Censorship, Room 4408 Post Office Building. His private telephone number is 257. The telephone number in the adjacent office is 486.

1. Mr. Price wanted the Subcommittee on Operations to continue functioning as at present for a week or so, and he asked that I continue as Chairman of that Subcommittee. He stated that he had talked with Mr. Hoover and that for a temporary period we could continue in this manner. I told him we would be very glad to be of assistance in this respect.

2. He said he wanted a list of the names of those to serve on an Operations Committee and he explained further that by this was meant he desired a list of the departments and agencies which were going to be vitally interested in this subject and which should meet together to discuss the various operational matters concerning censorship. I showed him in his organization chart the list of agencies but he wanted another list, he said.

There is attached hereto a suggested letter to Mr. Price, recommending the same list of agencies, with authority to remain with the Director of Censorship to increase or decrease as necessary. It also answers his specific inquiry as to whether such agencies as the Department of Justice and also the Federal Bureau of Investigation should be represented. The attached list is a duplication of the proposed members of the ~~Censorship~~ Advisory Board, as it was called in the organization chart.

3. Mr. Price advised that the President's Directive to him gave him the power to censor at his discretion.

Respectfully,

H. H. Clegg

RECORDED

INDEXED

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Attachment

EAT: DS.

6-62-62736-248

RECORDED

March 10, 1943

Mr. Byron Price  
 Director of Censorship  
 Federal Trade Commission Building  
 Washington, D. C.

PERSONAL AND CONFIDENTIAL  
BY SPECIAL MESSAGE

Dear Mr. Price

With reference to your letter of March 5, 1943, relating further to the visit of two FBI Agents to your New York Cable Station, I desire to advise you that contrary to the statement in your letter, the incident which occurred on March 1st was the first occasion upon which officers at the station demanded that they be permitted to examine the contents of the FBI Agents' brief cases. On no other occasion had this demand been made and on no other occasion, therefore, had a Bureau Agent submitted to such an examination.

My letter of March 1st did not attempt to make any suggestions or recommendations to you for relaxation of security measures in your New York Cable Station. I merely desired to inform you that it seemed ridiculous to me for guards to assume that FBI Agents carrying operating credentials would be carrying time bombs or other such devices in their brief cases.

I regret that I do not know what comments the late Mr. Foxworth made concerning your security measures but the Bureau records contain no data concerning his observations on this score.

Concerning your statement that officers of your New York Cable Station apologized concerning this incident, I am advised by my New York office that subsequent to this occurrence on March 1st, a Lieutenant Pioneer of the Cable Censorship Office telephoned and stated, "I am sorry for what happened but it is a rule and no exceptions are allowed".

Mr. E. A. [REDACTED]  
 Mr. [REDACTED] COMMUNICATIONS SECTION. I have heretofore taken steps to prevent  
 Mr. [REDACTED] references to the future by instructing my New York Office not  
 Mr. Coffey [REDACTED] to let the New York District Cable Censorship Office.  
 Mr. Glavin [REDACTED]

Mr. Ladd MAR 10 1943 P.M.

Mr. Nichols [REDACTED]

Mr. Rosen FEDERAL BUREAU OF INVESTIGATION  
 Mr. Tracy U. S. DEPARTMENT OF JUSTICE

Mr. Carson [REDACTED]

Mr. Hendon [REDACTED]

Mr. McGuire [REDACTED]

Mr. Mumford [REDACTED]

Mr. Harbo [REDACTED]

Mr. Quinn Tamm [REDACTED]

Mr. Nease [REDACTED]

Miss Gandy [REDACTED]

Sincerely yours

5563

John Edgar Hoover  
 Director REC'D 12 PM 10 MAR 1943

John Edgar Hoover  
 Director REC'D 12 PM 10 MAR 1943

Federal Bureau of Investigation  
United States Department of Justice

New York, New York

*Erroneous copy  
12-26-41*

EEF/NTP  
66-1873

PERSONAL AND CONFIDENTIAL

Mr. Tolson.....  
Mr. E. A. Tamm.....  
Mr. Clegg.....  
Mr. Glavin.....  
Mr. Ladd.....  
Mr. Nichols.....  
Mr. Tracy.....  
Mr. Rosen.....  
Mr. Carson.....  
Mr. Coffey.....  
Mr. Venable.....  
Mr. Tamm.....  
Mr. Quinn Tamm.....  
Mr. Neaseo.....  
Miss Gandy.....  
Files.....

12-29

Director  
Federal Bureau of Investigation  
Washington, D.C.

RE: [REDACTED]

[REDACTED] NEW YORK CITY

b7E

Dear Sir:

There are enclosed herewith [REDACTED]  
[REDACTED] New York City which appear to be [REDACTED]

These are being furnished to the Bureau for its information.

Very truly yours,

*P. E. Foxworth*

P. E. FOXWORTH *as*  
Assistant Director

ENCLOSURES

COPY AND SPECIMENS RETAINED IN LAB.

AIR MAIL - SPECIAL DELIVERY

1/3/42  
T.S.

RECORDED  
INDEXED  
[Signature]

12-62736-248

FEDERAL BUREAU OF INVESTIGATION

12 JEC 27 1941

U. S. DEPARTMENT OF JUSTICE

LAB

RECORDED INDEXED

only added mark  
retained in Lab  
12/3/41  
JEC

10-10

FROM

DO-7

OFFICE OF DIRECTOR, FEDERAL BUREAU OF INVESTIGATION

TO  
OFFICIAL INDICATED BELOW BY CHECK MARK

Mr. Tolson  Here again it  
Mr. E. A. Tamm   
Mr. Clegg  looks as if we  
Mr. Coffey   
Mr. Glavin  popped off too  
Mr. Ladd   
Mr. Nichols  soon. Is it a fact  
Mr. Rosen  the regulations had  
Mr. Tracy  been in effect for  
Mr. Carson   
Mr. Hendon   
Mr. McGuire   
Mr. Mumford  complied? Also  
Mr. Piper   
Mr. Quinn Tamm  what about last  
Mr. Nease  portion of 3rd  
Miss Gandy  paragraph? I do  
See Me  not note any  
Note and Return  apology was given  
Remarks:

transcribed or that and that later  
returned.

✓

ENCLOSURE

62-62736-248

Federal Bureau of Investigation  
United States Department of Justice  
New York, New York

PERSONAL AND CONFIDENTIAL

EEF/NTP  
66-1873

December 26, 1941

12-29

Mr. Tolson.....
Mr. E. A. Tamm.....
Mr. Clegg .....
Mr. Glavin .....
Mr. Ladd .....
Mr. Nichols.....
Mr. Tracy.....
Mr. Rosen .....
Mr. Carson .....
Mr. Quinn.....
Mr. Hendon .....
Mr. Holloman .....
Mr. Quinn Tamm.....
Mr. Nease.....
Miss Gandy.....
Files .....

Director  
Federal Bureau of Investigation  
Washington, D. C.

Re: [REDACTED]

NEW YORK CITY

b7E

Dear Sir:

Enclosed herewith is an additional group of [REDACTED]  
[REDACTED] New York City in English, foreign  
languages and coded messages which are being forwarded to the  
Bureau for its information.

A [REDACTED] in this Division  
and in the event any information of value is ascertained therefrom  
it will be immediately furnished to the Bureau.

Very truly yours,

P. E. Foxworth  
P. E. FOXWORTH *At*  
Assistant Director

Enclosures

12-27-42

RECORDED

INDEXED

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AIR MAIL - SPECIAL DELIVERY

Serial 25

266

9 JAN 31 1942

20

23

41

12-62236-249  
FEDERAL BUREAU OF INVESTIGATION

12 SEC 27 1941

U. S. DEPARTMENT OF JUSTICE

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13-168736-250 IN THIS FILE SKIPPED DURING  
SERIALIZATION.

8-13-59

Homing

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WAR DEPARTMENT  
WAR DEPARTMENT GENERAL STAFF  
MILITARY INTELLIGENCE DIVISION G-2  
WASHINGTON

December 10, 1941.

MEMORANDUM FOR MR. CLEGG:

Information was received from the Post Office Department this morning that they have made arrangements for space for censorship of mail in Post Office Buildings at New York City, Chicago, San Juan, Puerto Rico, New Orleans, San Francisco, San Antonio, and Honolulu. At Miami they state that space can probably be secured near the airfield. At Seattle, space is available in a building adjacent to the railroad station which was used during World War I for censorship purposes. No information is available regarding space in the Canal Zone or the Philippine Islands.

Considerable detailed information regarding the quantity of mail handled during the last fiscal year and during the three months of June, July, and August 1941 is available in the Post Office Department, but Mr. Ironsides stated that he could not permit me to take a copy with me. The following general information regarding the amount of mail handled was abstracted from the data to which I had access.

The total weight of all classes of mail to and from the United States including transit mails during the fiscal years 1937-1941 were as follows:

F.Y.	Trans. Atlantic	Trans. American	Trans. Pacific	Total
1937	30,332,289	22,979,770	15,282,488	68,594,547
1938	30,220,792	27,704,118	11,266,899	69,191,809
1939	29,853,484	28,931,080	11,608,697	70,393,261
1940	23,477,840	30,955,584	12,054,495	66,487,919
1941	14,892,873	36,793,071	13,358,533	65,044,477

There is attached a copy of estimated monthly volume of mails to be handled at censorship points at which it was planned by the War Department to establish censorship stations.

*W. Preston Corderman*  
W. PRESTON CORDERMAN,  
Major, G.S.C.,  
Chief, Information Control Branch.

1 Encl.

JOHN EDGAR HOOVER  
DIRECTOR



Federal Bureau of Investigation  
United States Department of Justice  
Washington, D. C.  
December 16, 1941

HHC:PH

MEMORANDUM FOR THE DIRECTOR

RE: CENSORSHIP - STATE DEPARTMENT

While in conference with Mr. Tolson, I went to the State Department and conferred with Mr. Blandford and another representative of the Bureau of the Budget. They were confused about the  $1\frac{1}{2}$  million dollars request of Major Corderman as to whether it should be given to the Army or to a censorship organization not yet in establishment.

I recommended that it be given to the War Department for censorship purposes and that it be transferred upon the establishment of the censorship organization to such organization. They both agreed that this was logical, and indicated that it would be given their immediate approval.

I later called Major Corderman and he agreed that this was exactly what was wanted.

Respectfully,

H. H. Clegg

Corderman advised.

CORDERMAN ADVISED

RECORDED

62-62736-253

FEDERAL BUREAU OF INVESTIGATION

7 DEC 26 1941

U. S. DEPARTMENT OF JUSTICE

STALE

DECEMBER 31 1941  
241

9 DEC 26 1941  
186

JOHN EDGAR HOOVER  
DIRECTOR



Federal Bureau of Investigation  
United States Department of Justice  
Washington, D. C.

LAH:HD

December 15, 1941

12:30 p.m.

MEMORANDUM FOR THE DIRECTOR:

Mr. Tolson called and stated that the War Department Appropriations Request for Censorship is on the desk of Mr. Blandford in the Budget Bureau and that Mr. Blandford is the right man to be handling it; that Mr. Blandford has talked with the Director about Censorship recently and should understand the situation.

Respectfully,

H. H. Clegg

Press this

H.

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hbc

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62-62736-253

FEDERAL BUREAU OF INVESTIGATION	
7	DEC 26 1941
U. S. DEPARTMENT OF JUSTICE	

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134



Federal Bureau of Investigation  
United States Department of Justice

Washington, D. C.

December 16, 1941

HHC:LH

Received: 6:05 p.m.; 12/15  
Dictated: 2:40 p.m.; 12/16

MEMORANDUM FOR THE DIRECTOR

RE: Censorship - Navy Department

Captain Fenn called and stated Admiral Cook, his chief censor in New York, has been getting some complaints particularly from Philadelphia about "blind censorship." By a "blind censorship" is meant that messages are [redacted]

[redacted]  
Captain Fenn felt the contents of these messages [redacted]  
[redacted]

*ATK*  
I believe this is the best that can be done at present until the censorship law is passed. If the Bureau was handling censorship permanently, contacts could be made with these individuals and it is quite likely that the matter could be satisfactorily handled by us. At present the best that can be done is to let Fenn handle the internal administration until complaints are made to the Director.

There has been some recommendation that small radio stations be closed. For example, there are three complaints from Philadelphia about a small station which has handled a total of 24 messages in 6 days. Captain Fenn stated there was no authority to close the station and he did not have enough censors to cover this station. He felt that after the increase of personnel and on establishing a censorship organization, a decision could then be reached as to the desirability of closing such stations or furnishing them a censor.

Respectfully,

H. H. Clegg

RECORDED & INDEXED  
12/16/41

62-62736-254

FEDERAL BUREAU OF INVESTIGATION	
7	DEC 26 1941
U. S. DEPARTMENT OF JUSTICE	
FIVE	